

1 **Future pathways of water, energy, and food in the Eastern Nile Basin**

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15 **Key Points**

- 16 • A framework for the assessment of future WEF plans in the Eastern Nile Basin (ENB)
17 countries is introduced.
- 18 • The analysis reveals significant WEF planning tradeoffs among the basin countries,
19 specific plans with reduced tradeoffs are highlighted.
- 20 • Climate change results in high uncertainty to planning outcomes, dealing with this
21 requires high cooperation between the ENB countries.

22 **Abstract**

23 The Eastern Nile Basin (ENB) countries of Egypt, Sudan, South Sudan, and Ethiopia are subject
24 to pronounced water, energy, and food (WEF) insecurity problems. There is a need to manage the
25 WEF nexus to meet rapidly increasing demands, but this is extremely challenging due to resource
26 scarcity and climate change. If countries that rely on shared transboundary water resources have

27 contradictory WEF plans, that could diminish the expected outcomes, both nationally and
28 regionally. Egypt as the downstream Nile country is concerned about ongoing and future
29 developments upstream, which could exacerbate Egypt's water scarcity and affect its ability to
30 meet its WEF objectives. In this context, we introduce a multi-model WEF framework that
31 simulates the ENB's water resources, food production, and hydropower generation systems. The
32 models were calibrated and validated for the period 1983-2016, then utilized to project a wide
33 range of future development plans, up to 2050, using four performance measures to evaluate the
34 WEF nexus. A thematic pathway for regional development that showed high potential for mutual
35 benefits was identified. Results indicate that the ENB countries could be nearly food self-sufficient
36 before 2050 and generate an additional 42000 GWh/yr of hydropower, with minimal impacts on
37 Egypt's water scarcity problems. The WEF planning outcomes for the region are sensitive to
38 climate change, but, if social drivers can be managed (e.g., by lowered population growth rates)
39 despite the difficulties involved, climate change impacts on WEF security could be less severe.

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41

42 **1 Introduction**

43

44 Pressures on global water, energy, and food (WEF) systems are rapidly expanding. WEF demands
45 are highly increasing, driven by population and socioeconomic growth. However, increasing the
46 WEF supply is challenged by resource scarcity (Beck and Walker, 2013). Climate change
47 exacerbates the problem, as it may increase demand and reduce supply in several regions (Hanjra
48 and Qureshi, 2010). This gains more importance, knowing that WEF resources and sectors are
49 interrelated in what is known as the WEF nexus (Cai et al., 2018; Wu et al., 2021). The region of
50 the Eastern Nile Basin (ENB) is one where the ability to meet its growing WEF demands is
51 increasingly challenging, with possible climate change leading to increasing concerns among the
52 region's countries about future WEF conditions.

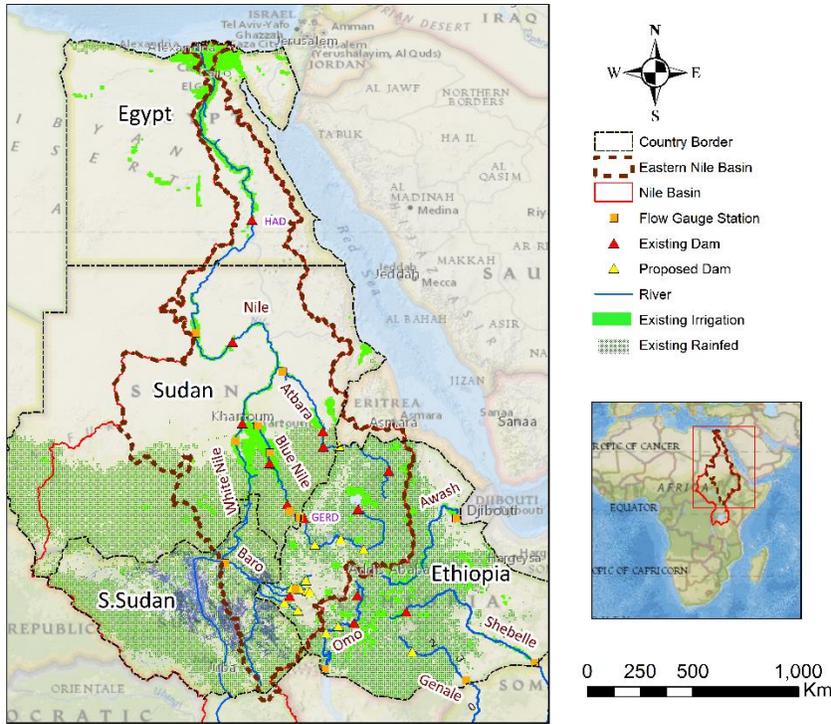
53 The ENB in north-eastern Africa encompasses parts of Egypt, Sudan, South Sudan, and Ethiopia,
54 with a total area of 1.8 million km² (Figure 1). The characteristics of the region's WEF systems
55 differ among the four countries. The Nile River is the main river system that connects the four

56 countries and sustains the livelihood of more than 50% of their populations. The Nile has two main
57 sources, the equatorial lakes, which contribute 15% to its mean annual flow, and the Ethiopian
58 highlands, which contribute the remaining 85%. Ethiopia is the ENB's water richest country, as it
59 has the highest annual precipitation and 12 major river basins, three of which contribute to the Nile
60 (i.e., Blue Nile, Atbara, and Sobat; Figure 1). South Sudan and Sudan receive considerable
61 precipitation but have no major perennial rivers except for the Nile and its tributaries. Although
62 there is a relative higher availability of water in Sudan, South Sudan, and Ethiopia, there is a
63 significant accessibility problem, especially for municipal uses, due to poverty and the absence of
64 necessary infrastructure. Egypt is the water-poorest country in the ENB with negligible rainfall;
65 the country is 97% dependent on the Nile River flow for its water uses. Over the past 60 years, the
66 Egyptian population, as well as that of the rest of the basin, has grown by four-fold while the
67 country's renewable water resources from the Nile have not changed, hence the country suffers
68 severe water scarcity (Mekonnen and Hoekstra, 2016).

69 The rainfall in Ethiopia, Sudan, and South Sudan allows them to produce most of their food from
70 rainfed agriculture, while Egyptian food production almost solely depends on irrigated agriculture.
71 In the last 40 years, Egypt has boosted its food production by adopting new technologies (i.e.,
72 fertilizers, soil enhancements, pesticides, and using highly productive strains of seeds, etc..) that
73 have significantly increased crop yields (FAO, 2021). However, Ethiopia, Sudan, and South Sudan
74 mainly produce their food from rainfed agriculture, with much lower crop yields, as this type of
75 agriculture lacks access to technology and is mainly performed on small-scale farms owned by
76 poor farmers (Namara et al., 2008). Currently, Egypt's crop yield is twice that of the three other
77 ENB countries (FAO, 2021). With all the improvements that Egypt has made, food production is
78 still hindered by water scarcity, and insufficient and declining fertile land area. Food production
79 is insufficient to meet the growing demand, which creates a pronounced food gap (i.e., shortage of
80 local production to meet national food demand; Abdelkader et al., 2018). The rest of ENB is not
81 doing better, however, their food gaps can be attributed to the lack of use of technologies to
82 enhance crop yields, in addition to natural climate variability (Rockström et al., 2010) affecting
83 their rainfed agriculture. Egypt fills its food gap by importing food from the global market, while
84 the low purchasing power of the three other countries does not always allow this to happen.
85 Portions of the population are left with unfulfilled food demands, resulting in malnutrition, and
86 sometimes famines (Mera, 2018).

87 There is large potential for energy production in the basin countries, with a significant reserve of
88 natural gas in Egypt, considerable oil reserves in South Sudan, and several opportunities for
89 renewable energy in each of the basin's countries. However, among the various sources of energy,
90 hydropower generation, especially in Ethiopia, is the major source that is directly tied in a nexus
91 with the water and food sectors in the ENB region. Currently, Egypt is the only country that has
92 energy production that exceeds its demand, with the surplus exported; 100% of its population has
93 had access to electricity since 2016. Notably, Egyptian electricity is mainly generated from fossil
94 fuel. Hydropower constitutes only 8% of the national electricity production with very limited
95 potential for expansion (MOEE, 2021). The three other basin countries lack the capital and
96 investments necessary for the production and distribution of energy, which leads to a significant
97 energy deficit. South Sudan is the largest sufferer, with only 7% of its population having access to
98 electricity, followed by 48% and 54% for Ethiopia and Sudan, respectively (World Bank, 2019).

99 There is clearly an immense need to improve the WEF conditions for the less fortunate portion of
100 the 260 million people living in the region, but also for the projected 170 million increase in
101 population by 2050 (United Nations, 2022). However, development plans to address WEF
102 shortages can be problematic because of their dependence on scarce resources (e.g., water), which
103 can lead to undesired trade-offs between sectors, either in the same country or across the basin. A
104 contemporary example is the large hydropower dam (i.e., Grand Renaissance Ethiopian Dam;
105 GERD) under construction on the major upstream tributary of the Nile (i.e., the Blue Nile; Figure
106 1). The GERD has triggered political tensions between Egypt and Sudan on one side and Ethiopia
107 on the other side. In the future, the situation may worsen, given uncoordinated plans to build further
108 dams and withdraw more water from the shared water resources in the basin, leading to more
109 potential conflicts. Accordingly, the overarching objective of this study is to aid future WEF
110 planning by identifying development pathways that could lead to common benefits and reduce the
111 potential for conflicts among the ENB countries.



112

113 *Figure 1: The study area of the Eastern Nile Basin (ENB) countries*

114

115 **2 Relevance of WEF Nexus Concept to the Eastern Nile Basin**

116 WEF nexus is particularly important in regions such as the ENB, with shared resources between
 117 countries, where attempts by individual countries to maximize their benefits may result in conflicts
 118 that are complex to resolve (Bernauer, 2002; D’Odorico et al., 2018). The advantage of the WEF
 119 nexus paradigm is that it does not require all solutions to align solely with the planning objectives
 120 of a single sector/country. Instead, it encourages broader planning concepts, such as equitable
 121 trade-offs between the WEF sectors and synergistic thinking, promoting shared benefits and
 122 cooperation rather than conflict (Cai et al., 2018; Al-Saidi and Hefny, 2018). The WEF nexus was
 123 conceptualized to address global issues, but more effort is required to scale its understanding to
 124 generate implementable regional and national planning methods (Wu et al., 2021; Benson et al.,
 125 2015). To this end, it is important to provide policymakers with future WEF pathways, highlighting
 126 synergies and trade-offs.

127 In projecting future WEF pathways, it is essential to consider the uncertainty of unknown future
128 WEF drivers. In particular, climate variables are significant drivers of all three WEF sectors.
129 Climate change has been extensively studied for the ENB, where there is consensus among climate
130 models over future temperature increases, which are consistent also with observations (Mohamed
131 and El-Mahdy, 2021). Projected precipitation changes were perceived to have major differences
132 in projected magnitude and direction of change among climate models (Elshamy et al., 2009).
133 However, more recent studies show that the majority of climate models project increasing
134 precipitation (Alaminie et al., 2021; Liersch et al., 2018). Climate uncertainty can be incorporated
135 in WEF planning in the form of climate change scenarios generated from global or regional climate
136 models (Wu et al., 2022). But also, it could be incorporated by generating synthetic climate time
137 series that feature potential climate conditions (Culley et al., 2019).

138 Several studies have aimed at understanding the complexities and possible future changes in the
139 ENB WEF systems. However, most focused on the water-energy system, especially the impacts
140 of filling and operating the GERD on water and hydropower in the Nile basin (Digna et al., 2018;
141 Wheeler et al., 2016; Basheer et al., 2018). Only a few studies have considered the water-food
142 systems. In particular, Siderius et al. (2016) indicated that Sudan, South Sudan, and Ethiopia can
143 meet all their food demands by 2025 through the intensification and expansion of rainfed
144 agriculture. This conclusion was also valid for 2050, except for Ethiopia, which might be
145 constrained by the availability of suitable land (Ayyad and Khalifa, 2021). Multsch et al. (2017)
146 showed that improving irrigation efficiency of the ENB might not completely enable the ENB
147 countries to meet their water demands, nonetheless, it would significantly reduce stresses on the
148 Nile system.

149 Among studies that have considered an integrated analysis of the WEF systems, Allam and Eltahir
150 (2019) identified trade-offs between water supply for food production, hydropower generation in
151 the upper Blue Nile basin in Ethiopia, and the various demands of downstream countries. Elsayed
152 et al. (2020) projected Egypt's WEF conditions until 2080, indicating that the long-term operation
153 of the GERD could reduce Egypt's food production and hydropower generation by 4% and 7%,
154 respectively.

155 In the above-mentioned studies, various tools and methods were used, however, all depend on one
156 of two approaches, namely: the optimization-based approach or the scenario-based approach,

157 while a few studies combined both (Allam and Eltahir, 2019). The former approach is
158 advantageous in identifying the trade-offs that face decision-makers in WEF systems planning and
159 helps in minimizing them. However, there is a common misperception that the solutions found are
160 “optimal” or “best” solutions. Moreover, those tools do not generally consider how the system will
161 transform from its current state to the future state required to reach the suggested “optimal”
162 solutions. On the other hand, tools that use the scenario approach are free of such misperceptions
163 as they do not usually search for the “best” outcomes of the WEF systems, rather, they are used to
164 evaluate the system performance under a wide range of plausible changes to the system drivers. In
165 both approaches, decision-makers need to be well-informed about the underlying assumptions and
166 limitations, so they can avoid misleading decisions. Significant social, environmental, and political
167 dimensions that govern the planning decisions of WEF systems are difficult to represent
168 mathematically and are often overlooked.

169 In the above, various limitations related to the projected future changes of WEF conditions can be
170 identified. Notably, most studies were “single-project-centered”, where the impacts of a single
171 WEF development project (e.g., GERD) were the focus. Long-term future conditions (e.g., to
172 2050) were identified based on this single project, ignoring the fact that the long-term needs and
173 plans of WEF sectors in the region might necessitate further development to meet the growing
174 demands. The scale of the study area was another issue, as most studies considered small-scale
175 (e.g., sub-basin) WEF changes (Basheer and Elagib, 2019; and Allam and Eltahir, 2019). Thus,
176 impacts beyond the boundaries of the sub-basin under consideration were neglected, resulting in
177 limited spatial analysis, ignoring impacts on other basin countries. We argue that in a
178 transboundary river basin, such as the ENB, it is necessary to analyze long-term WEF
179 developments at the regional scale, which could be significant in revealing the possibilities to
180 reduce conflicts and reach common benefits in the region as a whole.

181 Most studies have underestimated the significance of rainfall in the ENB region, overlooking its
182 important role in rainfed agriculture and food production. Siderius et al. (2016) indicated the
183 potential to solve the persistent food gaps in the ENB region through enhanced rainfed rather than
184 irrigated agriculture. Hence, it is important to include rainfed agriculture systems and their possible
185 future changes when projecting future WEF conditions. Finally, in almost all studies, there was a
186 lack of proper consideration of future uncertainty; important WEF variables like water, food, and
187 energy demands were assumed fixed or assumed to change under a very limited range of variations

188 (Basheer et al., 2018; Elsayed et al., 2020). More importantly, none of the reviewed studies
189 considered the impacts of climate change on the three WEF sectors at the national and basin scales.
190 Given the observed trend of increasing temperature, the possibilities of precipitation changes, and
191 the fact that climate variables are major drivers of the WEF systems, it is important to consider
192 climate change and quantify its impacts on future WEF conditions in the ENB.

193 To address the above-mentioned limitations, this study aims to investigate a wide spectrum of
194 long-term projected conditions for the WEF nexus for the ENB at national and regional scales.
195 The WEF nexus assessment framework (WEFNAF), introduced in this study, integrates the
196 significant rainfed agricultural sector into the food security of the region and considers a wide
197 range of development plans up to the year 2050. Multiple combinations of developments are
198 considered, including building up to 16 dams and improving rainfed and irrigated agriculture,
199 while addressing the future uncertainty of the major WEF drivers (i.e., climate change and socio-
200 economic drivers).

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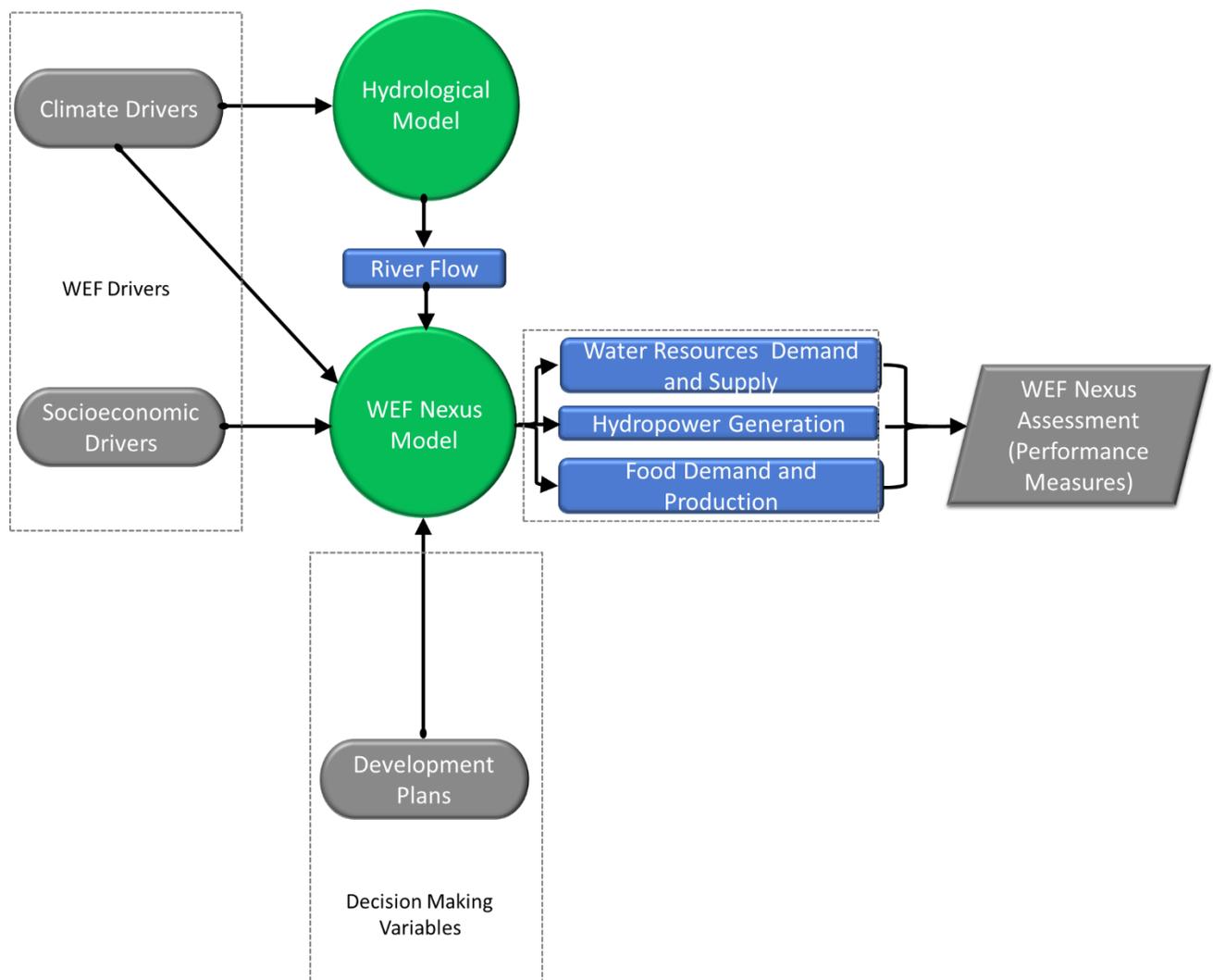
202 **3 Methodology**

203 The water-energy-food nexus assessment framework (WEFNAF) contains two simulation models:
204 (1) a SWAT-based hydrological model and (2) a WEF nexus model. The hydrological model
205 requires four major inputs of climate, topography, landcover, and soil data and uses them to
206 generate river streamflow, which is used to drive the second model. The WEF nexus model was
207 built using a system dynamics simulation environment to simulate national demand and supply of
208 water and food and to estimate national hydropower production in each ENB country. For this
209 purpose, the model incorporates a component to simulate the ENB's surface water resources
210 system, in which the daily streamflow generated from the hydrological model is used as a boundary
211 condition for simulating the river and reservoir network. Operational rules are the major input used
212 to simulate reservoir operation and hydropower production at each reservoir location. Water
213 demands were calculated within the model based on climatic and socioeconomic drivers at
214 respective river reaches, and water is supplied by prioritizing municipal, then industrial, and lastly
215 irrigation uses. Moreover, the WEF nexus model incorporates a component that simulates the crop
216 production for both irrigated and rainfed agriculture. The ENB was divided into small agriculture
217 calculation units (ACUs), and in each unit, a daily soil water balance was performed based on

218 antecedent soil moisture, irrigation supply for irrigated areas, precipitation, and potential
219 evapotranspiration. Accordingly, crop yields were adjusted for water stress conditions and
220 multiplied by crop cultivated land areas to estimate the production of each crop. Additionally, food
221 demand was estimated within the model based on relevant socioeconomic drivers. The model
222 requires economic inputs of prices and production costs for crops and hydropower, such that the
223 economic evaluation of agriculture and hydropower production can be determined.

224 WEFNAF incorporates four performance measures used to assess the WEF conditions of each
225 country, namely renewable water use, reliable hydropower generation, food gap, and the combined
226 gross margin of agriculture and hydropower (i.e., the difference between the revenue and the
227 variable production costs). The framework was set to run under historical and future conditions,
228 in which the future runs can feature changes in (a) variables controlled by decision-makers
229 (combined changes of those variables constitute future development plans); and (b) WEF drivers,
230 which are those exogenous variables that have a significant impact on WEF conditions, but over
231 which decision-makers have limited or no control (these includes climate and socioeconomic
232 variables). Figure 2 shows the WEFNAF framework components as outlined above, while a more
233 detailed explanation is provided in the supplemental file, section S1.1.

234 Implementation of the WEFNAF framework includes four steps. The first is model validation for
235 a historical period from 1983 to 2016, in which the hydrological model was calibrated and validated
236 using observed daily and monthly flow data at 13 gauge stations. Likewise, the WEF nexus model
237 outputs were validated against observed data, which included reservoir water levels, water supply,
238 hydropower generation, and food production. In the second step, the validated WEFNAF models
239 were used to simulate a future reference scenario for the period 2017 to 2050, assuming no
240 development plans were implemented, with future WEF drivers maintaining their historical
241 patterns and values. In the third step, a wide range of possible development plans were investigated
242 for the period 2017 to 2050 and assessed using the four WEF nexus performance measures.
243 Accordingly, a group of development plans that resulted in relatively reduced trade-offs were
244 identified and named *thematic development pathway*. In the fourth step, a single development plan
245 from this thematic pathway was selected and analyzed under a wide range of possible changes in
246 climate and socioeconomic driver for the period 2017 to 2050.



247

248 *Figure 2: a schematic drawing of the major components of the WEFNAF framework*

249 **3.1 Data Sources**

250 The hydrological model used in this study (SWAT; Arnold, 1994) was forced using daily
 251 precipitation and temperature. The precipitation data used are the climate hazards group infrared
 252 precipitation with station data (CHIRPS; Funk et al., 2015), while the temperature data were taken
 253 from the observational reanalysis hybrid temperature dataset (ORH; Sheffield et al., 2006).
 254 Notably, these two datasets showed high accuracy in representing daily precipitation and
 255 temperature timeseries within the study area (Gebrechorkos et al., 2018). The daily data for both
 256 variables are available for a common period between 1981 and 2016 in gridded format with a
 257 spatial resolution of 0.05° for CHIRPS and 0.25° for ORH. The hydrological model is semi-
 258 distributed and required ground elevation, soil, and landcover data, retrieved from NASA Shuttle

259 Radar Topography Mission (SRTM; Rabus et al., 2003), International Soil Reference and
260 Information Centre (ISRIC, 2012), and the European Space Agency (ESA, 2010), respectively.
261 Observed streamflow time series data were compiled from NBI (2018).

262 In addition, the WEF nexus model required spatial data for soil available water capacity, retrieved
263 from Dunne and Willmott (1996). The annual total irrigated and rainfed areas were compiled from
264 NBI (2017) and FAO (2015a; 2016; 2021) reports. The partitioning of each crop area among the
265 agriculture sub-sectors (i.e., irrigation and rainfed) was retrieved from ENTRO (2017). The spatial
266 distribution of crop areas was estimated based on satellite data compiled from Portmann et al.
267 (2010). Crop yields, food demand, production losses, food prices, and production cost data were
268 compiled from FAO (2021). Operation of the GERD, which is under construction, was set based
269 on an operation rule that fulfills the targeted annual hydropower generation (Wheeler et al., 2016).
270 The operational data for other existing reservoirs were based on historical observed operation,
271 while future reservoirs were set to operate based on rules that maximize hydropower generation
272 for hydropower dams and minimize water shortages of future irrigation projects for irrigation
273 dams, compiled from ENTRO (2020).

274

275 **3.2 WEF Nexus Performance Measures**

276 The modeled WEF nexus in each of the ENB countries was assessed using four performance
277 measures that address the WEF issues of concern to decision-makers. These measures allow
278 tracking and comparison of the nexus state under different development plans and possible driver
279 changes and are intended to support the WEF nexus planning decisions.

280

281 The first measure is renewable water use (*RWU*; m³/cap/yr), which is important to evaluate water
282 scarcity in the study area, especially for Egypt. *RWU* is a modified version of the water stress
283 index (Falkenmark 1989; Damkjaer and Taylor, 2017), calculated for a given country as the
284 summation of water withdrawals from rivers and the proportion of the national green water
285 potential (i.e., the portion of precipitation that is stored in soil and is abstractable by vegetation)
286 used by crops, divided by the population of this country, as in Eq. 1. This formulation allows
287 decision-makers to investigate the impact of variables such as population growth and water use

288 efficiency on water use. When applied to a downstream country, it allows investigation of the
 289 compound impact of upstream climate change and water use on downstream water availability and
 290 stress.

$$291 \quad RWU_c(t) = \frac{W_c(t) + (ETR_c(t) * AR_c(t) * 10)}{POP_c(t)} \quad (1)$$

292 where, $W_c(t)$ is the annual withdrawals from renewable river flow (m^3/yr), and $(ETR_c(t) * AR_c(t))$
 293 is the annual green water available in a country c and year t , estimated as the product of
 294 annual actual evapotranspiration averaged over crops cultivated in the rainfed system of this
 295 country ($ETR_c(t)$; mm/yr), and the maximum potential land suitable for rainfed agriculture in
 296 year t ($AR_c(t)$ ha). The value of 10 is a unit conversion factor. $POP_c(t)$ is the population of a
 297 country c in a year t .

298 The second measure is the food gap (FG ; %; Abdelkader et al., 2018), which is important for each
 299 of the countries in the study area, as almost all suffer from persistent food gaps. In this study, FG
 300 was calculated for each country as the percentage of the per capita food demand that is not met by
 301 the national food supply, as indicated in Eq. 2.

$$302 \quad FG_c(t) = \frac{\sum_{i=1}^n DEM_{ci}(t) - SUP_{ci}(t)}{POP_c(t) * NED_c(t)} \quad (2)$$

303 where, $DEM_{ci}(t)$ is the national demand for food product i consumed in a country c and year t
 304 expressed in energy units ($Kcal/yr$), $SUP_{ci}(t)$ is the national supply of the same food product
 305 ($Kcal/yr$), n is the total number of food products that have a supply deficit. The national supply of
 306 each product i was calculated within the model as its national production after subtracting
 307 production losses. $NED_c(t)$ is the per capita nutritional energy demand (NED ; $kcal/cap/yr$).

308 The third measure is the reliable annual hydropower generation (RHP ; GWh/yr), estimated as the
 309 annual hydropower that could be generated in a country with a given level of reliability, in this
 310 study assumed as 80% (as explained in section S1.2). RHP is calculated as the generated annual
 311 hydropower that corresponds to a predetermined cumulative probability of exceedance (i.e., is
 312 exceeded for 80% of simulation period), as in Eq. 3. This measure is important especially for
 313 Ethiopia, which plans to depend on hydropower as the main source of future energy generation.

$$314 \quad RHP_c(t) = (\sum_{j=1}^m HP_{cj}(t)) \{r\} \quad , r = P \times (T+1) \quad (3)$$

315 where, $HP_{cj}(t)$ is the annual hydropower generated (GWh/yr) in a country c in a year t from a
316 dam j , summed for the total number of dams in this country (i.e., m), $\{r\}$ is a notation for the rank
317 of the RHP among the annual hydropower generated for all years of simulation, arranged from the
318 highest to lowest, and was calculated as the multiplication of the probability of exceedance (i.e.,
319 P ; 80%) and the number of years in the simulation period (T) plus one (according to Weibull
320 plotting position; Gumbel, 1958).

321 The last measure is the combined gross margin of agriculture and hydropower (GM; USD/yr),
322 which expresses the long-term net economic revenues from water usage in agriculture and
323 hydropower for each country. As Eq. 4 shows, it was calculated as the summation of agriculture
324 gross margin (AGM) and hydropower gross margin (HGM). The gross margin of any economic
325 activity is calculated as the difference between the revenue and the variable production costs of
326 this activity (Brink and McCarl, 1978; Abdelkader and Elshorbagy, 2021). AGM was calculated
327 as the summation of the national production of crops (tonnes) multiplied by the net revenue of
328 crop production (USD/ tonne), where the global market price was used for the portion of crops
329 that is exported. HGM was calculated as the national generated hydropower (NHP; GWh/ yr)
330 multiplied by the net revenue of hydropower generation, as represented in the equations provided
331 in the supplementary material, Section S1.2. To estimate future GM, prices were assumed to
332 continue growing at the rates observed in the historical period, also future cost to price ratios were
333 assumed to be the same as historical values. This was applied for all future scenarios considered
334 in this study, including the reference scenario.

$$335 \quad GM_c(t) = AGM_c(t) + HGM_c(t) \quad (4)$$

336

337 **3.3 WEF Nexus Reference Scenario**

338 After validating the two models of the WEFNAF framework using historical model forcing
339 variables from 1983 to 2016, the reference scenario was created by extending the values to the
340 year 2050. However, it was assumed for this scenario that no WEF development plan is
341 implemented, i.e., only dams that are currently under construction were assumed to be
342 implemented and operational (i.e., GERD, Figure 1; Wheeler et al., 2016), and there was no
343 expansion in the currently cultivated agricultural land, and no changes in current cropping patterns,
344 crop yields, or irrigation efficiencies. Moreover, in this scenario it was assumed that WEF drivers

345 continued as observed in their historical period. Socioeconomic WEF drivers of population growth
346 rate, per-capita municipal water demand, and per-capita food demand were assumed to have their
347 historical values (Table S2.1). Likewise, climate WEF drivers of precipitation and temperature
348 were assumed to follow their historical trends. This was achieved by applying a weather generator
349 (Section S1.2; Culley et al., 2019) to generate daily future precipitation time series until 2050,
350 assuming no change in mean annual precipitation, and to generate temperature that follows the
351 spatially varied historical rate of increase in annual mean temperature observed in the study area
352 (Figure S2.2d). The scenario thus represents a future reference state of the WEF nexus, which is
353 important for comparing the changes due to development plans and/or WEF drivers.

354

355 **3.4 WEF Development Plans**

356 A WEF development plan is a set of changes to decision variables that might be adopted to increase
357 the national supply of water, food, and hydropower energy. In this study, each WEF development
358 plan constitutes nine decision variables that control the future WEF supply. Table 1 lists those
359 variables and their values, while Table S1.1 provides additional details and includes the sources of
360 those values. As Table 1 shows, each decision variable is capped with country-specific limits. The
361 rainfed agricultural land area expansion is limited by land suitability and rainfall availability. The
362 region's potential expansion is estimated to be 127 million ha (Berry, 2015; Diao et al., 2012;
363 Alemoyehu et al., 2020), which can be added to the 32 million ha of currently cultivated rainfed
364 land areas in South Sudan, Sudan, and Ethiopia. The irrigated agriculture land area expansion is
365 very limited, mainly due to the scarce river water resources available. Egypt, Sudan, and Ethiopia
366 could add 0.9, 0.5, and 1.0 million ha, respectively, to their current irrigated land area of 6.6 million
367 ha. Food supply could also increase significantly if crop yield technology is improved; in the ENB
368 countries there is a significant crop yield gap, whereby Egypt's crop yields are twice those of the
369 other three countries (Figure S1.3). In this study, the crop yields of Sudan, South Sudan, and
370 Ethiopia were assumed to have the potential to match Egypt's current values, whereas Egypt's
371 crop yields were assumed to increase with values that vary by crop, up to 30% for wheat and maize
372 (Ayyad and Khalifa, 2021). The cropping pattern is also an important decision variable that can
373 increase food production with no change in agricultural area or crop yield. We considered three
374 possible cropping patterns: The historical cropping pattern (i.e., as in the reference scenario), an

375 increased area allocated to cereals (i.e., cereal-shift) but a reduced area for cash crops, and an
376 increased area of cash crops (i.e., cash crops-shift) but smaller area for cereals, as in Figure S1.4.

377 The hydropower production of the ENB countries has a high potential for increase, especially for
378 Ethiopia, which has several planned hydropower projects (Seleshi et al., 2014). The national
379 hydropower generation target of Ethiopia was considered to increase by up to 42,000 GWh/yr,
380 adding to the existing 10,000 GWh/yr (Table 1). Egypt, Sudan, and South Sudan have limited
381 potential for increasing hydropower generation; thus, future hydropower generation increase in the
382 three countries was ignored.

383 Increasing water resources availability is an important determinant to meet the future WEF supply.
384 In this regard, Egypt has limited potential, thus, only $5.0 \times 10^9 \text{ m}^3/\text{yr}$ was added to its existing
385 supply, mainly from wastewater and agricultural drainage water reuse, desalination, and deep
386 groundwater withdrawals (MWRI, 2010). Ethiopia plans to face the temporal variability of river
387 flows by enhancing river water availability for irrigation and hydropower by adding up to 16 dams
388 to the river system with a storage potential of $239 \times 10^9 \text{ m}^3$ (Seleshi et al., 2014; Table S1.2). The
389 four countries of the ENB countries could also enhance water availability by saving water usage
390 within the irrigation sector as it is the major water user; irrigation efficiency could potentially
391 increase from 63% in Egypt and 50% in Ethiopia, Sudan, and South Sudan to an idealized value
392 of 90%.

393 To form a WEF development plan, each of the nine decision variables was changed from its
394 existing value by increments of 0%, 25%, 50, or 100% of the limits explained above, except for
395 the irrigation efficiency, which could increase to 65%, 75%, or 90%. The cropping pattern could
396 be historical, cereal-shift, or cash crop-shift. The priority for spatial implementation of rainfed and
397 irrigation expansion was given to spatial locations with the highest annual rainfall and annual river
398 flow volumes. Likewise, the implementation of hydropower dams was spatially prioritized for
399 rivers with higher annual flow volumes. Adding irrigation dams to the system was dependent on
400 the irrigation expansion (i.e., magnitude of expansion and its spatial locations), while adding
401 hydropower dams was dependent on the amount of hydropower generation increase and its spatial
402 locations. Both types of dams were selected from the list in Table S1.2. Based on these
403 assumptions, all possible combinations of the decision variables of the four countries were
404 considered. As stated in Table S1.1, each of the four decision variables of the rainfed agriculture

405 land area, irrigated agriculture land area, crop yield technology, water withdrawals from non- river
406 sources, has four possible changes; while each of the three decision variables of cropping patterns,
407 hydropower generation, and irrigation efficiency has three possible changes; whereas the
408 remaining two decision variables of building irrigation dams and hydropower dams are dependent
409 on other decision variables of irrigated agriculture land area and hydropower generation. This
410 makes the total number of development plans generated in this study to be 4 raised to the power
411 of 4, multiplied by 3 raised to the power of 3, resulting in 6,912 development plans that were
412 simulated. A sample of the generated development plans is presented in Table S1.3. Importantly,
413 all changes in the decision variables were assumed to occur simultaneously in all the ENB
414 countries to limit the computational burden of the modeling exercise. Moreover, decision-variable
415 changes were assumed to occur at the beginning of the simulation (i.e., 2017), no transient or
416 gradual change was assumed for development plans.

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432 Table1: Decision variables names, current values, and limits of change in each country.

Country	WEF sector	Decision variable name	Current value/ State as in year 2016	Limits of increase/ change
Egypt	Food	Rainfed agriculture land area	0.04 million ha	-
		Irrigated agriculture land area	3.8 million ha	Add up to 0.9 million ha
		Crop yield technology	Highest crop yield in the ENB (see Figure S1.3)	Variant by crop but up to 30% increase for wheat and maize yield
		Cropping patterns	see Figure S1.4	Shift between cereals, and cash crops within 10% of the national cultivated area (see Figure S1.4)
	Energy	Hydropower generation	8000 GWh/ year	-
	Water	Irrigation efficiency	63%	Increase up to 90%
		Water withdrawal from Non-River sources	$25.0 \times 10^9 \text{ m}^3/\text{year}$	Add up to $5.0 \times 10^9 \text{ m}^3/\text{year}$
		Irrigation dam(s)	Only High Aswan Dam (HAD) Exists	-
Hydropower dam(s)		Only High Aswan Dam (HAD) Exists	-	
Sudan	Food	Rainfed agriculture land area	15.5 million ha	Add up to 38 million ha
		Irrigated agriculture land area	1.8 million ha	Add up to 0.5 million ha
		Crop yield technology	Crop Yield values are half of that of Egypt on average (see Figure S1.3)	Increase up to match Egypt's crop yields (see Figure S1.3)
		Cropping patterns	see Figure S1.4	Shift between cereals, and cash crops within 10% of the national cultivated area (see Figure S1.4)
	Energy	Hydropower generation	10,000 GWh/ year	-
	Water	Irrigation efficiency	50%	Increase up to 90%
		Water from Non-river Sources	-	-
		Irrigation dam(s)	6 Dams exist on the Nile River and its tributaries (as in Figure S1.1)	-
Hydropower dam(s)		4 Dams exist on the Nile River and its tributaries (as in Figure S1.1)	-	
South-Sudan	Food	Rainfed agriculture land area	1.62 million ha	Add up to 54 million ha
		Irrigated agriculture land area	0.12 million ha	-
		Crop yield technology	Crop Yield values are half of that of Egypt on average (see Figure S1.3)	Increase up to match Egypt's crop yields (see Figure S1.3)
		Cropping patterns	see Figure S1.4	Shift between cereals, and cash crops within 10% of the national cultivated area (see Figure S1.4)
	Energy	Hydropower generation	-	-
	Water	Irrigation efficiency	50%	Increase up to 90%
		Water from Non-river Sources	-	-
		Irrigation dam(s)	-	-
Hydropower dam(s)		-	-	
Ethiopia	Food	Rainfed agriculture land area	15.0 million ha	Add up to more 35 million ha
		Irrigated agriculture land area	0.89 million ha	Add up to more 1.0 million ha
		Crop yield technology	Crop Yield values are half of that of Egypt on average (see Figure S1.3)	Increase up to match Egypt's crop yields (see Figure S1.3)
		Cropping patterns	see Figure S1.4	Shift between cereals, and cash crops within 10% of the national cultivated area (see Figure S1.4)
	Energy	Hydropower generation	10,000 GWh/ year	Add up to 42,000 GWh/year
	Water	Irrigation efficiency	50%	Increase up to 90%
		Water from Non-river Sources	-	-
		Irrigation dam(s)	5 dams exist on different rivers (see Figure S1.1)	Add up to 9 dams on different rivers (See Figure S1.1 and Table S1.2)
Hydropower dam(s)		7 dams exist on different rivers (See Figure S1.1)	Add up to 14 dams on different rivers (See Figure S1.1 and Table S1.2)	

433 3.5 Changes in WEF Drivers

434 WEF nexus drivers are variables with limited or no control by decision-makers but can cause
435 significant changes to future WEF demand and supply. These include three socio-economic
436 drivers, population growth rate, per capita nutritional energy demand, and per capita municipal
437 water demand, which are the major demand drivers considered in this study. These, implicitly
438 reflect changes in economic status (e.g., GDP increase), and when added to climate variables
439 (precipitation and temperature) form a set of five nexus drivers that influence both demand and
440 supply sides of the WEF nexus. The current population growth rates in the ENB are among the
441 highest in the world with 2.0%, 2.5%, 2.3%, and 2.8% for Egypt, Sudan, South Sudan, and
442 Ethiopia, respectively. The future rate of each country was assumed to change to one of three
443 values of 3%, 2%, or 1%, which cover the full range of the historical population growth rates in
444 the region and those projected by the United Nations (2022) and World Bank (2023). The per
445 capita nutritional energy demand (NED; Kcal /cap/day) varies greatly among the ENB countries
446 (Figure S2.1). Egypt's demand has increased significantly from 2000 Kcal/cap/day in 1960 to the
447 current value of 3500 Kcal/cap/day. Comparing Egypt's NED with global values implies that it
448 has very limited potential to increase (FAO, 2021), therefore, it was assumed that future values at
449 the year 2050 can be one of 3800, 3500, or 3000 Kcal/cap/day. However, due to poverty and lack
450 of food availability, Ethiopia, Sudan, and South Sudan have low NED, below the minimum human
451 energy requirement of 2300 Kcal/cap/day (Tontisirin and de Haen, 2001) until recently. The future
452 values for those three countries were assumed to approach Egypt's current value, thus, future
453 values could be 3500, 3000, or remain at 2300 Kcal/cap/day. Egypt has relatively better
454 socioeconomic conditions and water accessibility, with per capita municipal water demand of 115
455 m³/yr (MWRI, 2010). Conversely, Sudan, South Sudan, and Ethiopia have much lower values of
456 25, 19, and 11 m³/yr (NBI, 2017), respectively, and their future values were assumed to increase
457 to approach that of Egypt, whereas Egypt's value was assumed to slightly increase to 130 m³/yr;
458 remain at its current value; or through policies and water pricing, decrease to 70 m³/yr.

459 The three social drivers explained above were used to build three social driver change scenarios
460 that were based on the level of stress they would cause to the water and food systems of the region.
461 These are: high socio-economic growth scenario, with the highest demand for municipal water and
462 food, hence the highest stress to the water and food system; moderate; and low socio-economic
463 scenario, as explained in Table S2.1.

464 The climate of the ENB countries is characterized by high spatiotemporal variability. The highest
465 precipitation falls on the highlands of Ethiopia and the western part of South Sudan with long-term
466 mean annual values that reach 2200 mm/yr. This value drops gradually moving north and reaches
467 nearly zero in Egypt (Figure S2.2c). The hottest temperatures are observed across southern Egypt,
468 Sudan, and South Sudan; milder temperatures exist along the Egyptian northern region and
469 Ethiopian highlands (Figure S2.2a and S2.2b). Based on our analysis of the ORH ENB temperature
470 dataset, the basin countries' mean annual temperature has been increasing at a rate that spatially
471 varies between 0.005 to 0.04 °C/yr (Figure S2.2d), with minor areas showing a declining or zero
472 trend. In this study, the future daily climate time series was generated using a daily weather
473 generator (Section S1.2; Culley et al., 2019), covering the range of the projected values generated
474 by the 21 general circulation models that ran under the full range of representative concentration
475 pathways, as included in the Coupled Model Intercomparison Project phase 6 (Eyring et al., 2016).
476 The annual mean temperature was assumed to increase by between +0.5 and +4 °C by 2050, and
477 long-term mean annual precipitation was assumed to change from between -10% and +30%.
478 Within these ranges, the temperature was assumed to have five possible perturbations, while
479 precipitation was assumed to have nine possible perturbations, as stated in Table S2.1. All possible
480 combinations of those five temperature changes, nine precipitation changes, and the three social
481 drivers' future scenarios were generated, which resulted in a total of 135 drivers change
482 combinations.

483 Importantly, all changes in the climate WEF drivers were assumed to occur in a spatially consistent
484 way (e.g., if mean annual precipitation assumed to increase by 5%, this value was applied
485 simultaneously at all locations within the ENB). Moreover, driver changes were assumed to occur
486 at the beginning of the simulation (i.e., 2017), no transient or gradual change was assumed, except
487 for the annual mean temperature changes that were assumed to occur gradually according to a
488 linear trend until the year 2050.

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492 **4 Results**

493 **4.1 WEFNAF Models Validation**

494 The performance of the hydrological model in simulating historical daily river flows at 13 different
495 flow gauge stations was assessed for the period 1983 to 2016. The model was calibrated and
496 validated using Nash-Sutcliffe Efficiency (NSE) and Percent bias (PBIAS) and resulted in values
497 between 60% and 91%, and -16% and +9%, for NSE and PBIAS, respectively over the whole
498 period (details are provided in section S2.2). These are considered acceptable for daily flow
499 prediction, in light of previous studies in the region (Betrie et al., 2011; Mengistu et al., 2021).

500 The WEF model results were also evaluated against the best available information. There is a
501 limited availability of reported annual water supply to different sectors in each country, the
502 simulated water supply data are presented for the year 2016 in Figure 3a. Egypt's modeled water
503 supply totaled 82×10^9 m³/yr, of which 82% is supplied to irrigated agriculture, including animal
504 feed production, 13% to municipal uses, and 2.5% to industrial uses. Egypt's water supply is
505 mainly sourced from blue water sources (i.e., freshwater flows or surface and subsurface storage).
506 This includes 55.5×10^9 m³/yr from the Nile, 6.3×10^9 m³/yr from shallow groundwater, 2.2×10^9
507 m³/yr from deep groundwater, 16.0×10^9 m³/yr from agricultural drainage reuse, and 0.3×10^9
508 m³/yr from seawater desalination. Egypt's hyper-aridity does not allow for rainfed agriculture
509 except in very limited areas on the north coast and Sinai (i.e., less than 1% of Egypt's cultivated
510 land); in the WEF model 1.7×10^9 m³/yr of green water was simulated for Egypt's agriculture.
511 These simulated values for the Egyptian annual water supply were consistent with the values
512 reported by governmental reports and other studies (MWRI, 2010; Allam and Allam, 2007).

513 In contrast, most of the water use in Sudan, South Sudan, and Ethiopia is sourced from green water
514 that contributes to rainfed crop agriculture, pasture, and other natural vegetation and forests.
515 However, within the WEF model, the green water use was only quantified for rainfed crop
516 agriculture. For Sudan, the modeled water use in 2016 was 85.6×10^9 m³/yr, where 67.7×10^9
517 m³/yr was green water used for rainfed agriculture. Blue water sources supplied 17.3×10^9 m³/yr
518 for irrigated agriculture, and 0.6×10^9 m³/yr for municipal supply. In South Sudan, the modeled
519 water use was 26.2×10^9 m³/yr in 2016, with 24.6×10^9 m³/yr of green water used for rainfed
520 agriculture. Blue water supplied for irrigated agriculture and municipal sectors was 1.6×10^9 m³/yr.
521 Ethiopia's water use is the highest among the ENB countries with a modeled water use of $116.1 \times$

522 $10^9 \text{ m}^3/\text{yr}$, of which $108.0 \times 10^9 \text{ m}^3/\text{yr}$ are green water used for rainfed agriculture. Blue water
523 supplied to municipal and irrigated agriculture sectors was $7.9 \times 10^9 \text{ m}^3/\text{yr}$. For Sudan, South
524 Sudan, and Ethiopia, the blue water supplied within the WEF model was assumed to occur entirely
525 from river flows, where for Sudan and South Sudan the supply occurs from the Nile, while for
526 Ethiopia the modeled blue water supplied from the Nile tributaries was $1.4 \times 10^9 \text{ m}^3/\text{yr}$, and $6.5 \times$
527 $10^9 \text{ m}^3/\text{yr}$ from the other rivers (Figure 1). The blue water supply simulated for Sudan, South
528 Sudan, and Ethiopia (Figure S2.4) was comparable to values reported by FAO (2015a, 2015b, and
529 2016). The same was true for the green water use of the three countries, which was evaluated for
530 the period 1996 to 2005 and found to be close to the values reported in Mekonnen and Hoekstra
531 (2011).

532 In addition to water supply, the WEF model performance in simulating existing dams' operation
533 was assessed. Figure 3b shows the comparison of observed and simulated monthly elevation of
534 High Aswan Dam (HAD), which is considered satisfactory with NSE of 65% and PBIAS of 1%.
535 The simulated flow at calibration stations were validated within the WEF model, daily inflow to
536 HAD compared with observed data at Dongola station resulted in an NSE of 70% and PBIAS of
537 1%. Likewise, the inflow to Rosieres and outflow of Sennar Dams in Sudan were compared with
538 observations and showed NSE of 86% and 82% and PBIAS of -4% and -10%, respectively, as
539 discussed in section S2.2 and Table S2.3. Because of limited data availability, the operation of the
540 other dams in the study area (Figure S1.1) was simulated using the long-term monthly mean
541 reservoir elevation data extracted from other existing models and studies (ENTRO, 2020).

542 The annual hydropower generated from all dams in each country was also evaluated. As Figure 3c
543 shows, the simulated hydropower matches well the reported average annual hydropower of each
544 country. Ethiopia and Sudan built hydropower dams over the historical period, which explains the
545 stepped increase in their hydropower generation. By the year 2009, the Merowe dam in Sudan and
546 Tekeze dam in Ethiopia were operational, and since then, the three countries of Egypt, Sudan, and
547 Ethiopia have generated comparable annual hydropower that ranges between 8,000 and 10,000
548 GWh/ yr.

549 The performance of the WEF model in simulating the national crop and animal agriculture
550 production in the four countries of the study area was also assessed. Figure 4 shows the ranges of
551 production for the period between 1983 and 2016. The crop production of the ENB countries is

552 diverse with 21 crops and crop groups. Cereals are considered important strategic crops in the
553 region, as they represent an affordable source of high nutritional energy. In 2016, Egypt produced
554 10 million tonnes of wheat, Sudan and South Sudan produced 7.6 million tonnes of sorghum, while
555 Ethiopia produced 8 million tonnes of maize, 6 million tonnes of teff, and considerable production
556 of wheat and sorghum. The WEF model simulated crop and animal production ranges that match
557 well the data reported by FAO (Figure 4). Overall, the model shows good performance in
558 simulating the historical water, food, and hydropower conditions of the study area and can be
559 reliably used to project future WEF conditions.

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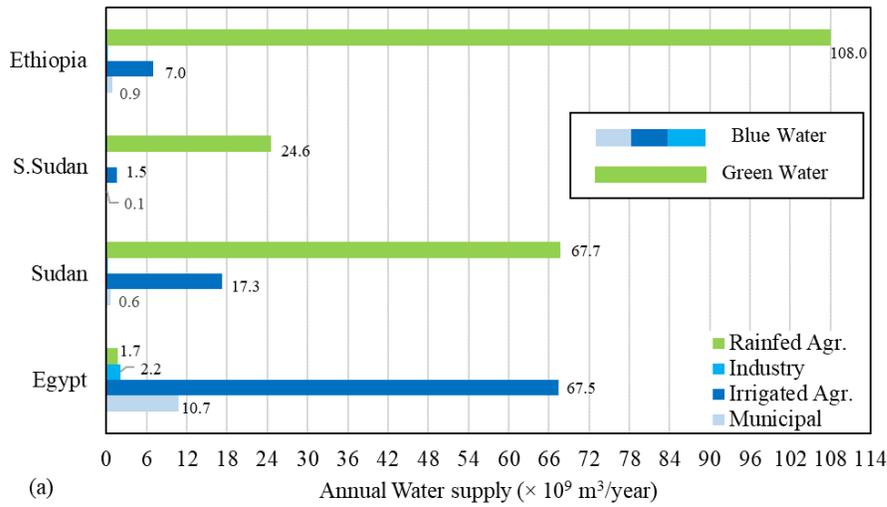
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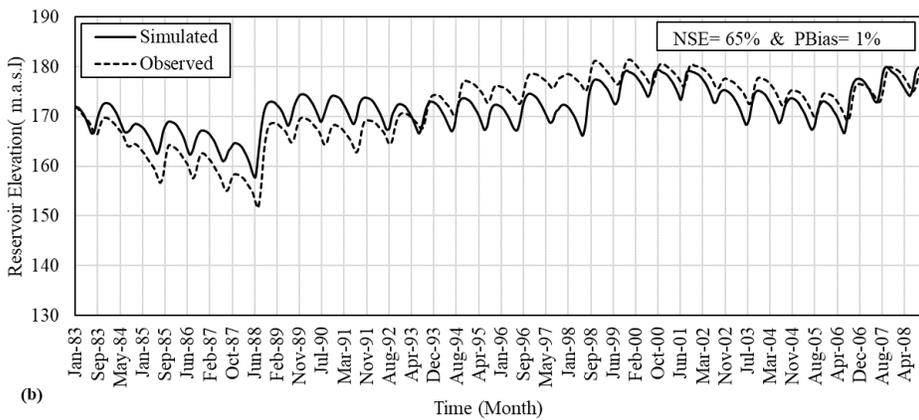
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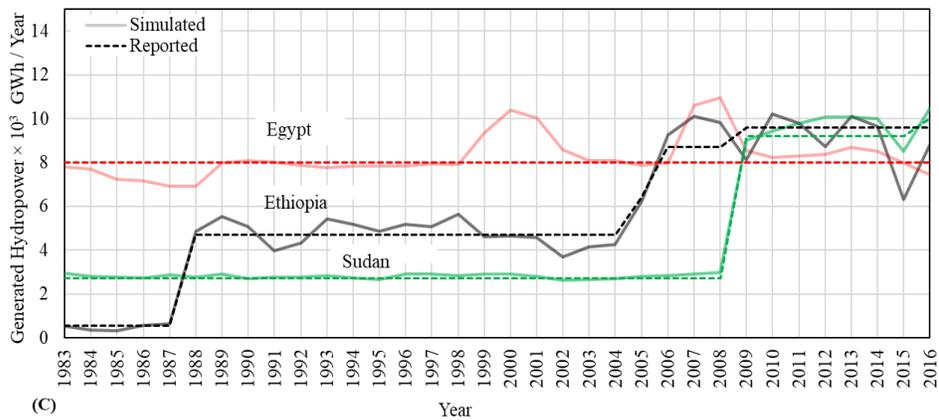
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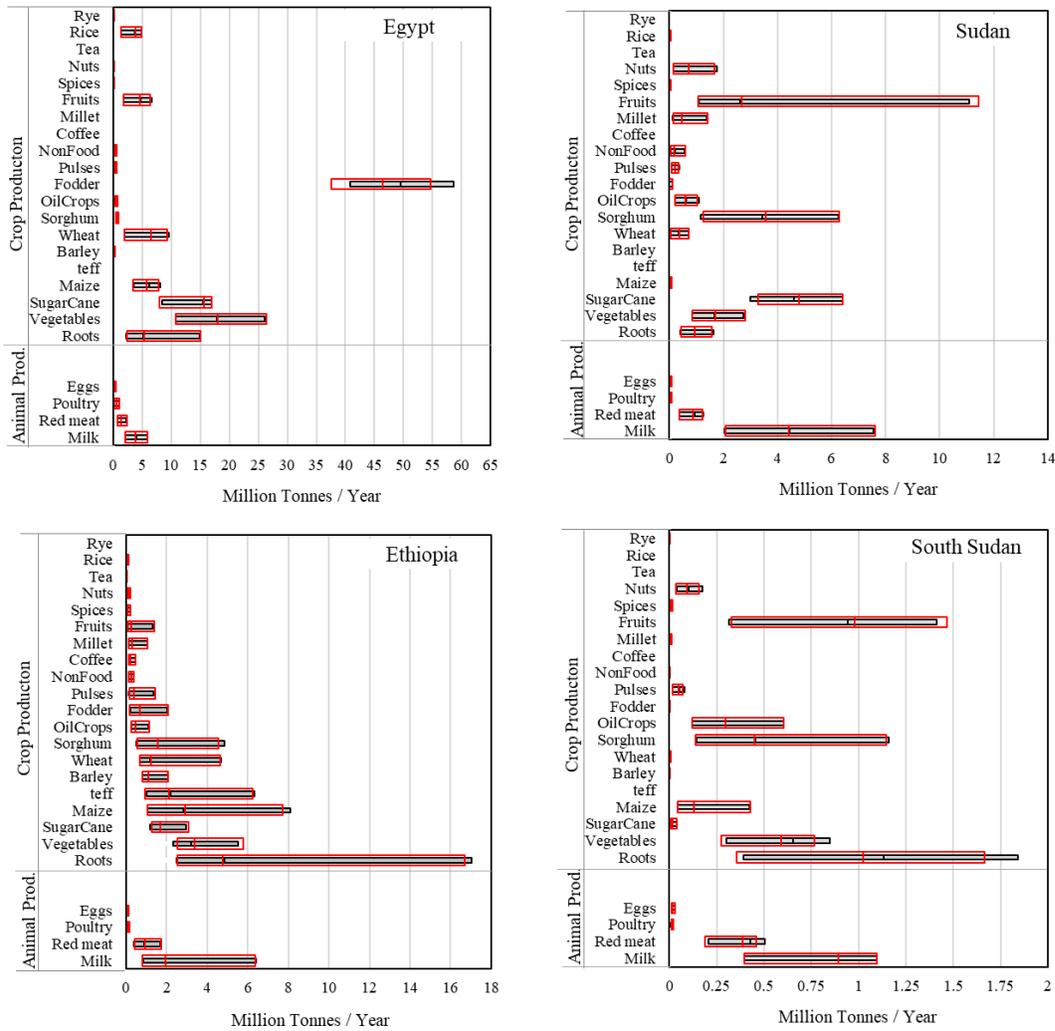


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574 *Figure 3: Evaluation of the ENB WEF model for (a) simulated blue and green water resources use for*
 575 *different sectors as in 2016, (b) High Aswan Dam Reservoir elevation, and (c) annual national hydropower*
 576 *generated in each country.*



577

578 *Figure 4: Evaluation of the ENB WEF model for agricultural production, the gray bars represent the range*
 579 *of annual national agricultural crop and animal production as simulated for the period between 1983 and*
 580 *2016, and the red bars are for the FAO reported production (FAO, 2021).*

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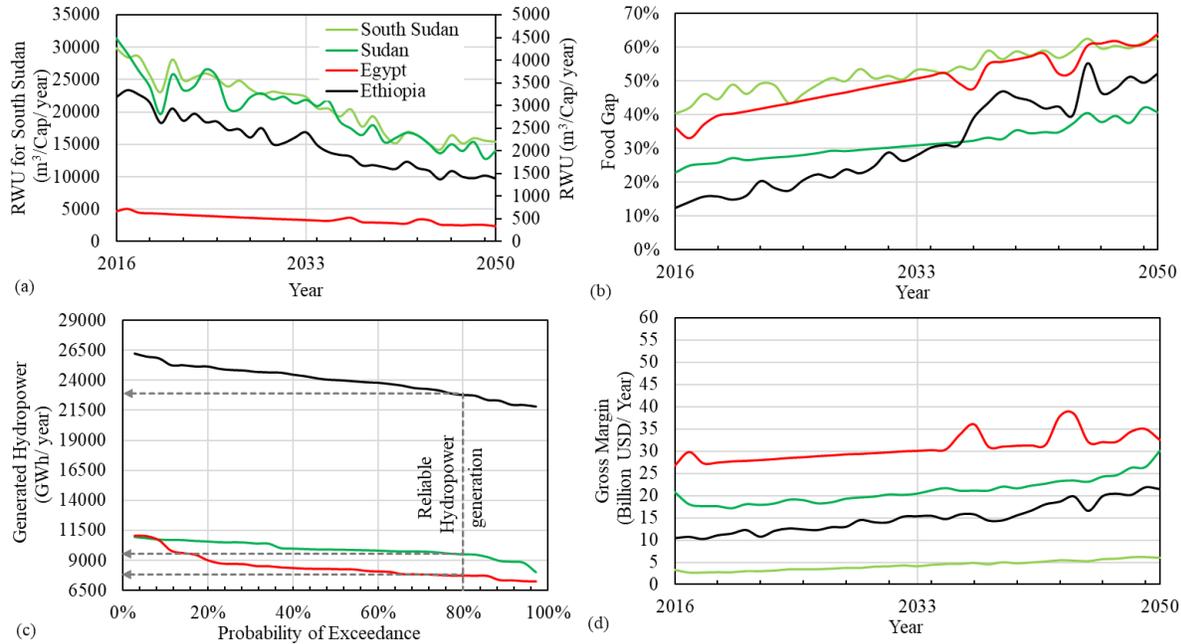
582 4.2 Reference Scenario Results

583 In this scenario, used as a reference for comparison, no WEF development occurs, except for
 584 projects under construction (i.e., GERD), and future WEF system drivers follow the observed
 585 patterns/trends of the historical period, as explained in section 3.3. The simulated renewable water
 586 use reflects the worsening water conditions in the region due to high population growth (Figure
 587 5a), whereby 2016 values were reduced by a factor of 2 due to the doubled population by 2050.

588 Egypt is the largest sufferer as its 2016 RWU of 650 m³/cap/day is projected to drop to 332
589 m³/cap/day in 2050. In contrast, South Sudan does not seem to be under any physical water stress;
590 RWU drops from 30,000 m³/cap/day in 2016 to 15,400 m³/cap/day in 2050, while Sudan and
591 Ethiopia are in between these two extremes with RWU reaching 2,010 and 1,392 m³/cap/day in
592 2050, respectively. In the reference scenario it was assumed that temperature continued to increase
593 according to the historical trend, however, this did not significantly impact crop water
594 requirements and water stress impacts on crop yields; accordingly, food production under the
595 reference scenario is insignificantly different from current production. However, the high
596 population growth increases food demand, which results in a larger food gap, projected to grow
597 significantly by 2050 (Figure 5b). Egypt and South Sudan could reach values of 60% in 2050,
598 increasing from 40% in 2016, while Sudan and Ethiopia reach values of 40% and 50%,
599 respectively. The availability of water and suitable arable land in Sudan, South Sudan, and Ethiopia
600 reflects the fact that the food gap in the region could be reduced compared to those values reported
601 for the reference scenario because it was assumed in this scenario that no action was taken by
602 decision-makers.

603 Although the hydropower systems of Egypt and Sudan can produce comparable maximum annual
604 hydropower production between 10,000 and 11,000 GWh/yr (Figure 5c), Sudan can achieve higher
605 reliable hydropower generation (RHP) of 9,500 GWh/yr, compared to 7,700 GWh/yr for Egypt.
606 This is due to the limited annual variation in hydropower production of Sudan under the reference
607 scenario, as the country produces its hydropower energy from several small-scale dams that will
608 benefit from the regulated flow releases of the GERD. Ethiopia's hydropower production would
609 be the largest in the region, after GERD is added to the system, with RHP of 22,800 GWh/yr.

610 The combined gross margin of agriculture and hydropower is projected to increase in the future;
611 however, this is mainly due to the continued growth of prices at the rates observed in the historical
612 period. Egypt, Sudan, and Ethiopia have comparable economic benefits from water use in
613 agriculture and hydropower production, while the economic benefit for South Sudan is
614 significantly less. Stemming from the current conditions and worsening future projections,
615 decision-makers of the region are most likely to intervene to implement WEF development plans
616 that aim to decrease the food gap, increase energy production and its reliability, increase the gross
617 margin, and eradicate or diminish the worsening water stress conditions.



618

619 *Figure 5: WEF nexus performance measures of (a) renewable water use (RWU; the left axis is for South*
 620 *Sudan and right axis for three other countries), (b) food gap (FG), (c) reliable hydropower generation*
 621 *(RHP), and (d) combined gross margin of agriculture and hydropower (GM), evaluated for the reference*
 622 *scenario*

623

624 4.3 WEF Nexus Performance Under Development Plans

625 Results of the four WEF performance measures used to evaluate the 6,912 generated development
 626 plans for the period between 2016 and 2050 are shown in Figures 6, 7, 8, and 9. To enhance the
 627 readability of the figures, only the decision variables that significantly impact each of the
 628 performance measures were included.

629

630 4.3.1 Renewable Water Use

631 Under the studied ENB development plans, renewable water use is found to vary mainly due to
 632 irrigation. In particular, the two most sensitive decision variables are increasing irrigated area,
 633 which increases river withdrawals and RWU; and increasing irrigation efficiency, which reduces
 634 river water withdrawals and RWU. Notably, most withdrawal for irrigation occurs from the shared,
 635 scarce, and fully utilized water resources of the Nile. Accordingly, the changes to withdrawals and

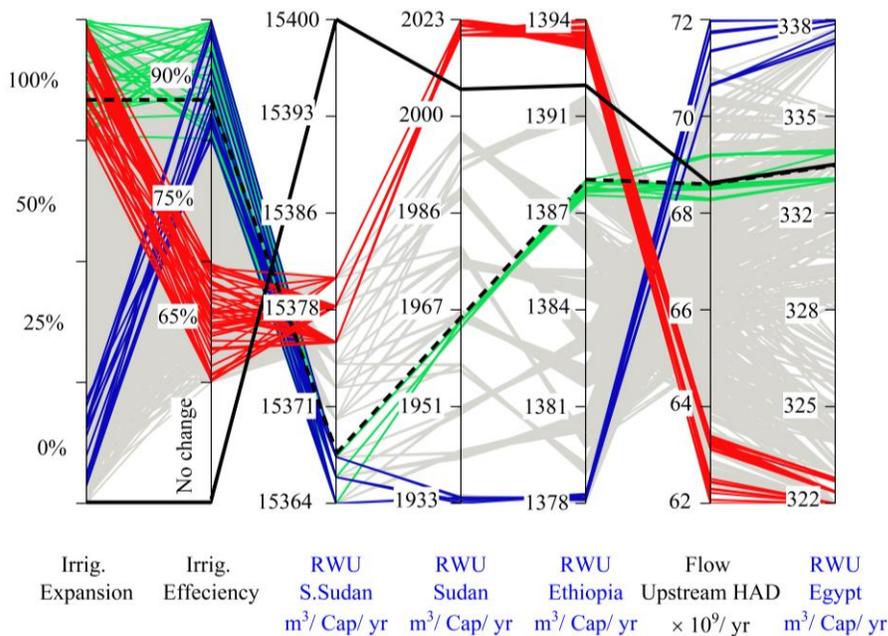
636 RWU upstream in the Nile have a trade-off with water availability, withdrawals, and RWU
637 downstream. Figure 6 shows RWU changes in the four countries under the considered plans. The
638 first two axes show the two major decision variables impacting RWU; the first axis has increments
639 of 0%, 25%, 50%, and 100% for irrigated land expansion (i.e., Irrig. Expansion), in which 100%
640 expansion corresponds to an additional irrigation area stated in Tables 1 and S1.1. The second axis
641 represents irrigation efficiency, set to increase to three possible values as explained in Tables 1
642 and S1.1. Axes from three to five indicate RWU values for South Sudan, Sudan, and Ethiopia,
643 respectively. The sixth axis indicates the Nile River flow upstream of the High Aswan dam (HAD)
644 corresponding to each plan, which indicates the shared Nile water resources that arrive at the
645 Egyptian border and indirectly reflects the water withdrawals that occurred upstream. Egypt's
646 RWU is represented on the last axis. Importantly, the changes in the decision variables for each
647 development plan are assumed to occur simultaneously in all the ENB countries (e.g., a plan with
648 100% irrigation expansion, means that 100% of the potential area in each country was expanded).

649 Development plans were divided into clusters based on their resulting RWU for the four countries
650 and Nile flow upstream of the HAD, clusters of interest are colored in blue, green, and red in
651 Figure 6, while the results for the rest of the 6,912 development plans are indicated in grey color.
652 A major cluster with the highest improvement in irrigation efficiency (90%) but no change in the
653 irrigated areas from their current values (0%; blue lines in Figure 6) leads to reduced river water
654 withdrawals in South Sudan, Sudan, and Ethiopia, hence, reducing RWU relative to the reference
655 scenario (the solid black line in Figure 6). However, this enhances the Nile flows that arrive in
656 Egypt and leads to the maximum enhancement for water availability and the RWU of Egypt. In
657 contrast, the red cluster, which represents the highest expansion of irrigated areas (100%) but the
658 least improvement in irrigation efficiency, 65%, results in the highest RWU for Sudan and Ethiopia
659 relative to the reference scenario, but the least Nile flow to Egypt, reducing its RWU, and resulting
660 in the most severe water stress conditions for the country. Interestingly, the green cluster indicates
661 that maximized irrigation efficiency could balance these negative impacts of upstream irrigation
662 expansion on the water stress of the downstream countries. As Figure 6 shows, Egypt's RWU
663 retains the level of the reference scenario when the irrigation potential of the upstream countries
664 is fully exploited simultaneously with an improved irrigation efficiency reaching 90%.

665 Importantly, the relatively high RWU values for the three countries of South Sudan, Sudan, and
666 Ethiopia indicate that they will not suffer significant water stress when compared to Egypt. RWU

667 values for those three countries remain high under the full range of the considered irrigation
 668 expansion and irrigation efficiency changes, as the lowest values reported for 2050 were 15364,
 669 1933, and 1378 m³/cap/yr for South Sudan, Sudan, and Ethiopia, respectively. In contrast, Egypt's
 670 RWU is projected to be low (i.e., 334 m³/cap/yr) in 2050, mainly due to high population growth,
 671 and some of the development plans that withdraw Nile water in the upstream countries will further
 672 exacerbate this water stress with RWU values as low as 322 m³/cap/yr (Figure 6).

673



674

675 *Figure 6: Parallel coordinate plot for the WEF system performance measure of renewable water use*
 676 *(RWU), reported for the year 2050, for Egypt, Sudan, South Sudan, and Ethiopia under the 6,912 studied*
 677 *development plans. Only major decision variables affecting RWU are included in the figure. Line colors*
 678 *represent clusters of development plans that have close performance measure values and have close values*
 679 *for the Nile flow upstream HAD. Performance measures are identified by blue color to differentiate them*
 680 *from the decision variables and the Nile flow axes. The solid black line represents the reference scenario,*
 681 *while the dotted black line represents a selected development plan (SDP) for further analysis under drivers*
 682 *change.*

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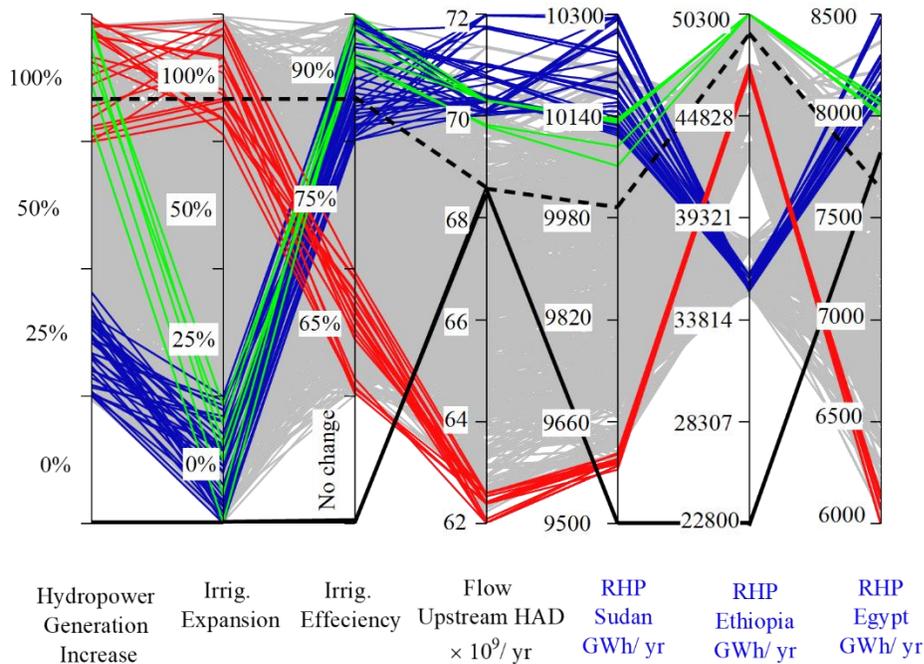
684 **4.3.2 Reliable Hydropower Generation**

685 In the studied development plans, it was assumed that hydropower generation increase by building
686 new dams would only occur in Ethiopia; no hydropower dams would be built in South Sudan,
687 Sudan, or Egypt due to the flatter topography and consequent negligible potential in those three
688 countries. The first axis in Figure 7 refers to the increase in hydropower generation in Ethiopia,
689 while the second reflects the Nile flow upstream HAD. The third to the sixth axes indicate the
690 reliable hydropower generation (RHP) of Sudan, Ethiopia, and Egypt, respectively. South Sudan
691 does not have significant hydropower generation and was excluded from this figure for simplicity.

692 Figure 7 shows that the RHP of each country is dependent on the combination of the decision to
693 increase hydropower generation in Ethiopia, and other development decisions that rely on Nile
694 water withdrawals, e.g., expansion of irrigated area. Interestingly, Sudan's RHP is better than that
695 of the reference scenario (i.e., 9,500 GWh/yr, the black solid line) under all development plans; up
696 to an additional 800 GWh/ yr could be achieved. This is attributed to the more regulated flows that
697 occur under all development plans, due to adding more dams upstream in Ethiopia. However, the
698 magnitude of this increase would be lower when the hydropower development in Ethiopia is
699 combined with more water withdrawals from the Nile in Ethiopia and Sudan (red cluster). The
700 RHP of Ethiopia changes mainly due to the increased hydropower generation from additional
701 hydropower dams. Under the highest increase in hydropower generation (i.e., all considered
702 hydropower dams are built), RHP can reach 50,300 GWh/yr, 220% higher than the reference
703 scenario. However, other internal development decisions in Ethiopia that result in withdrawing
704 more water from the Nile would marginally decrease the RHP, which can be observed by
705 comparing the red and green lines in Figure 7, maximized withdrawals from the Nile (lowest flow
706 at HAD; red lines) result in slightly lower RHP. Egypt's RHP would be changed mainly based on
707 the upstream withdrawals from the Nile, higher upstream withdrawals (i.e., lower flow upstream
708 HAD) would result in reduction of the RHP, with the lowest value of 6,000 GWh/yr occurring
709 under the highest upstream withdrawals, compared to 7,700 GWh/yr under the reference scenario.

710 A trade-off exists between irrigation development and the benefits of existing and expanded
711 hydropower generation in the ENB countries. This can be seen by comparing the green and red
712 clusters in Figure 7. In both clusters, it is assumed that all considered Ethiopian hydropower dams
713 are built. When this is combined with no irrigation area expansion and maximum improvement of

714 irrigation efficiency (i.e., the green cluster), the generated RHP is maximized for each of the ENB
 715 countries and totals 68,300 GWh/yr. However, when combined with maximized irrigation area
 716 expansion and minimal irrigation efficiency improvement, the generated RHP of the ENB would
 717 be lowered by 11% to be only 60,500 GWh/yr.



718

719 *Figure 7: Parallel coordinate plots for the WEF systems performance measures of Reliable hydropower*
 720 *generation (RHP), for Egypt, Sudan, South Sudan, and Ethiopia under the 6,912 studied development plans.*
 721 *Only major decision variables affecting RHP are included in the figures. RHP is a summary hydropower*
 722 *production measure (i.e., 80% exceedance probability) for the whole period from 2017 to 2050. Line colors*
 723 *represent clusters of development plans that have close performance measure values and have close values*
 724 *for the Nile flow upstream HAD. Performance measures are identified by blue color to differentiate them*
 725 *from the decision variables and the Nile flow axes. The solid black line represents the reference scenario,*
 726 *while the dotted black line represents a selected development plan (SDP) for further analysis under drivers*
 727 *change.*

728

729

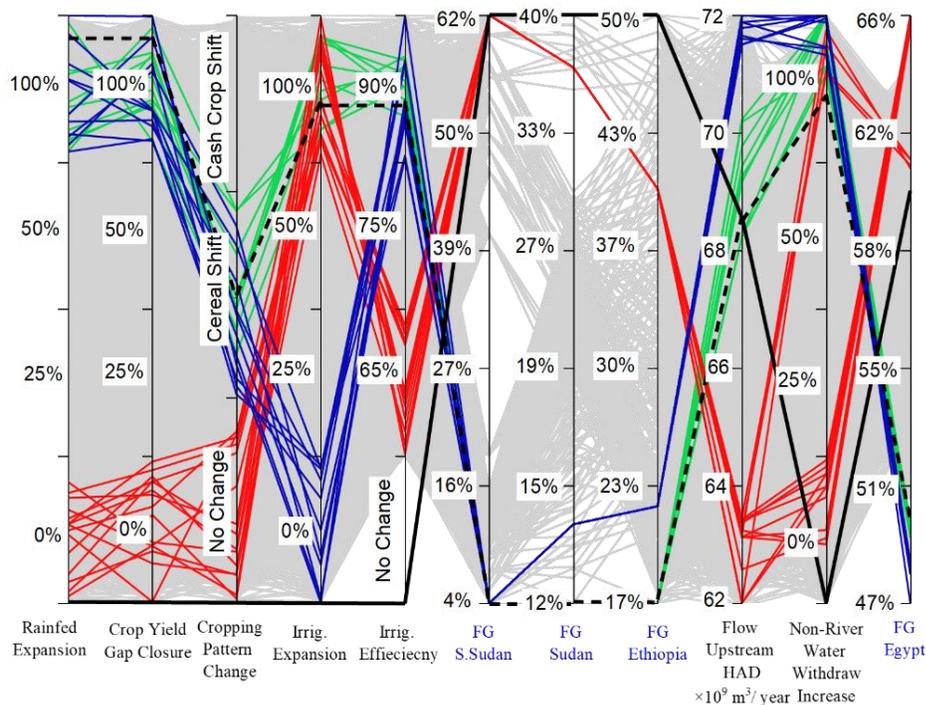
730

731 4.3.3 Food Gap

732 The food gap (FG) of the ENB countries is sensitive to the combination of changes in decision
733 variables that control food production (Figure 8). Due to the limited potential for expanding
734 irrigated area, utilizing the full potential of irrigation expansion (i.e., red lines in Figure 8) will not
735 result in a significant change in the FG of South Sudan, Sudan, and Ethiopia compared to the
736 reference scenario. Nonetheless, this irrigation expansion in the upstream countries, which occur
737 with limited improvement to irrigation efficiency, as indicated by the red lines, will result in a
738 significant reduction in the Nile flow upstream of HAD, diminishing Egypt's ability to reduce its
739 FG. In such a case, even if Egypt expanded its irrigated area to the maximum potential, the FG
740 would worsen compared to the reference scenario and increase from 60% in 2050 to up to 66%.
741 Under this condition, if Egypt increased its maximum potential for water withdrawals from sources
742 other than the Nile (i.e., as in Figure 8; non-river water withdrawal increases to 100%; equivalent
743 to withdrawing an additional 5×10^9 m³/yr), this would slightly lower the FG to be closer to the
744 reference scenario with a value of 61% (i.e., the lower group of red lines on the last axes on Figure
745 8).

746 In contrast, the expansion of rainfed agriculture areas will significantly improve the FG of the ENB
747 countries, especially if accompanied by enhancements in crop yields, switching cropping patterns
748 toward cereal crops, and improving irrigation efficiency of existing irrigated lands to the maximum
749 of 90% (i.e., blue lines in Figure 8). This can considerably lower the food gap of the three upstream
750 countries while saving more of the Nile water flows to Egypt to be utilized to reduce its FG; under
751 these conditions, FG values as low as 47% could be reached. Therefore, it is important to pay
752 attention to the role of technology (irrigation efficiency and yield gap closure) in addressing water
753 shortage and potential conflict in the ENB.

754 Under the full expansion of the rainfed and irrigated areas, the highest improvement of crop yield
755 technology, shifting cropping patterns to allocate more areas to cereal crops, the FG improves
756 significantly in comparison to the reference scenario for South Sudan, Sudan, and Ethiopia to
757 achieve values of 4%, 12%, and 17%, by the year 2050, respectively (green lines in Figure 8).
758 However, under this condition the Nile water that arrives in Egypt will be less than that for rainfed
759 expansion only (the blue lines in Figure 8); Egypt's best FG value would be only 50%, as indicated
760 by the green lines in Figure 8.



762

763 *Figure 8: Parallel coordinate plot for the WEF systems performance measures of food gap (FG) reported*
 764 *for the year 2050 for Egypt, Sudan, South Sudan, and Ethiopia under the 6,912 studied development plans*
 765 *(grey). Only major decision variables affecting FG are included in the figure. Line colors represent clusters*
 766 *of development plans that have close performance measure values and have close values for the Nile flow*
 767 *upstream HAD. Performance measures are identified by blue color to differentiate them from the decision*
 768 *variables and the Nile flow axes. The solid black line represents the reference scenario, while the dotted*
 769 *black line represents a selected development plan (SDP) for further analysis under drivers of change.*

770 **4.3.4 Gross Margin of Agriculture and Hydropower**

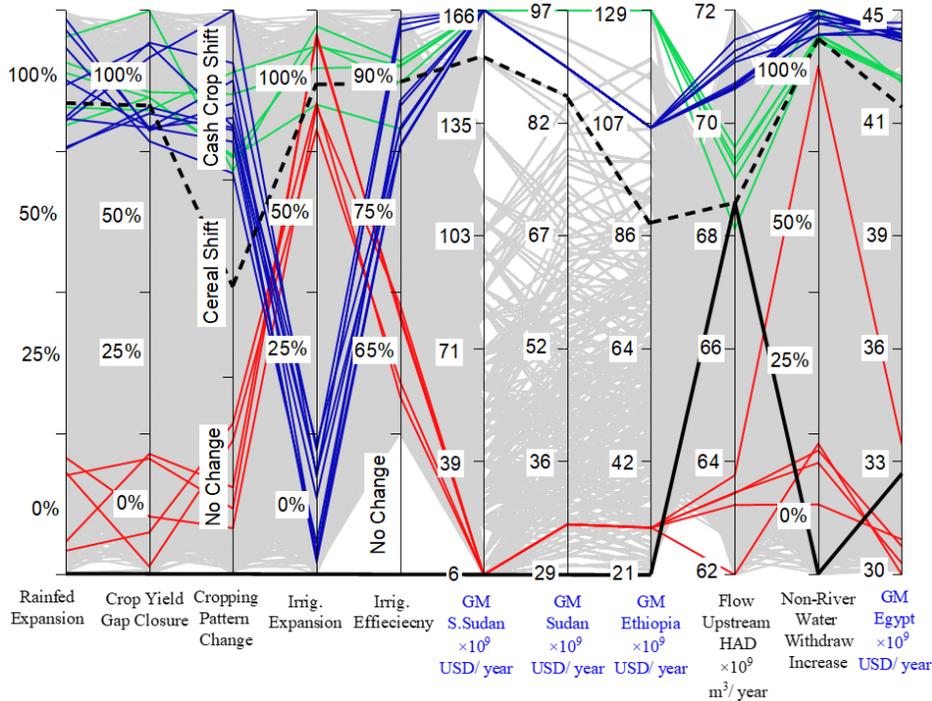
771 Increasing hydropower production will contribute to improving the socio-economic conditions in
 772 Ethiopia, however, the direct economic benefit from this increase will be small compared with the
 773 direct benefits of increasing agricultural production, mainly through rainfed expansion. The
 774 highest contribution hydropower can make to the Ethiopian GM is 2 billion USD/yr, whereas the
 775 agricultural production increase could add up to 106 billion USD/yr. The same observation applies
 776 to the other ENB countries, in which the major contribution to GM comes from agriculture.
 777 Notably, there are also some other indirect economic benefits that need to be quantified and
 778 included in such comparisons, electricity for example can drive industry and other economic

779 sectors. The combined direct and indirect economic benefits could lead to different conclusions;
780 however, this is out of the scope of this study.

781 Similar to FG, the most significant decision variables to increase GM in the ENB countries are
782 rainfed area expansion and crop yield technology improvement, while Egypt's GM is based on
783 irrigated agriculture, thus, the flow that arrives upstream HAD is an important indicator for the
784 country. As Figure 9 shows, under the highest expansion of the rainfed agricultural areas, and with
785 the full closure of the yield gap, these two decision variables, combined with cropping pattern shift
786 to increase the area allocated to cash crops, the GM of South Sudan, Sudan, and Ethiopia can
787 reach 166, 89, and 107 billion USD/yr (blue lines in Figure 9), which is 27, 3, and 5 times the GM
788 with no agricultural development case (i.e. the reference scenario; solid black line in Figure 9).
789 Under these conditions, the Nile flow upstream of the HAD allows Egypt to achieve GM values
790 of 44 billion USD/yr or higher. Increasing the irrigated area only without expanding rainfed, with
791 no significant change in irrigation efficiency, nor change to the cropping patterns, and without
792 improving the crop yield technology will result in the least improvement to the GM of the ENB
793 countries. This will also reduce the Nile flow that arrives in Egypt, and result in GM lower than
794 the reference scenario (as indicated by the red lines versus the solid black line in Figure 9).

795

796



797

798 *Figure 9: Parallel coordinate plots for the Gross Margin of Agriculture and Hydropower (GM) reported*
 799 *for the year 2050, for Egypt, Sudan, South Sudan, and Ethiopia under the 6,912 studied development plans.*
 800 *Only major decision variables affecting GM are included in the figures. Line colors represent clusters of*
 801 *development plans that have close performance measure values and have close values for the Nile flow*
 802 *upstream HAD. Performance measures are identified by blue color to differentiate them from the decision*
 803 *variables and the Nile flow axes. The solid black line represents the reference scenario, while the dotted*
 804 *black line represents a selected development plan (SDP) for further analysis under drivers change.*

805

806 **4.4 The Selected WEF Development Plan**

807 Development decisions in the water, food, and energy sectors in each of the ENB countries could
 808 result in trade-offs, but also synergies. These occur among the sectors of the same country but are
 809 more pronounced across sectors of different countries. A major synergy occurs in the energy
 810 sectors of Ethiopia and Sudan, in which the increase of Ethiopian hydropower generation by
 811 adding new hydropower dams to the Nile River system results in more regulated Nile flows, and
 812 consequently higher hydropower generation from existing Sudanese dams (as indicated in Figure
 813 7). The major trade-off across the ENB countries is associated with development plans that rely
 814 on increasing water withdrawals from the shared water resources of the Nile. More specifically,

815 plans in South Sudan, Sudan, and Ethiopia that lead to increased withdrawals from the Nile (e.g.,
816 irrigation) reduce Nile water availability for Egypt and affect the performance of its WEF sectors.
817 As Figures 6, 7, 8, and 9 show, under the studied development plans, the Nile mean annual flow
818 upstream of the HAD can drop by 10%, compared to the reference scenario, and consequently,
819 Egypt's RWU, FG, RHP, and GM will significantly deteriorate (red lines on the figures), whereas
820 internal Egyptian planning decisions will be much less effective in improving the WEF sectors'
821 performance.

822 It is clearly prudent to adopt development plans that reduce this major trade-off between upstream
823 development and the negative consequences on Egypt. A thematic pathway would be to
824 acknowledge Egypt's water scarcity problem when pursuing WEF development in the upstream
825 countries. The goal would be to minimize additional Nile water withdrawals, while achieving
826 enhanced WEF conditions. To this end, the potential of rainfed agriculture should be prioritized
827 over irrigation for food production and enhancing the economy. The use of technology could play
828 an important role in enhancing crop yields and closing the food gap. Irrigation efficiency
829 improvement in existing and future projects is very important to guarantee that upstream irrigation
830 expansion does not significantly reduce Nile water availability for Egypt, although it might not
831 fully counterbalance the increase in demand as shown by Multsch et al. (2017). Hydropower
832 growth through building new dams upstream might be doable, as long as downstream operational
833 concerns are addressed (Wheeler et al., 2020), especially under prolonged drought and flood
834 conditions. Following this, one of the studied development plans was selected for further analysis
835 under a wide range of change in WEF exogenous drivers.

836 Although the selected development plan (thereafter SDP) may not necessarily represent optimal
837 development for the ENB, it has some superior features as indicated by black dotted lines on
838 Figures 6, 7, 8, and 9. The SDP significantly reduces the food gap for all ENB countries; FG values
839 drop to 4%, 12%, 17%, and 50% compared with 62%, 40%, 50%, and 60% under the reference
840 scenario for South Sudan, Sudan, Ethiopia, and Egypt, respectively. Gross margins for the four
841 countries are significantly improved, with South Sudan, Sudan, Ethiopia, and Egypt having values
842 of 154, 86, 88, and 41 billion USD/yr, which are 26, 3, 4, and 1.3 times the reference scenario
843 values. The SDP shows high hydropower generation for Ethiopia and Sudan with RHP of 50,000
844 GWh/yr and 9,985 GWh/yr, respectively. Importantly, this SDP does not exacerbate water
845 problems for Egypt, as the same levels of Nile flows and water stress conditions are maintained as

846 in the reference scenario. To achieve this good performance, the SDP assumes that the rainfed
847 agricultural area is expanded to the maximum potential in South Sudan, Sudan, and Ethiopia, by
848 adding 54 million ha, 38 million ha, and 35 million ha, respectively. Concurrently, crop yield
849 should be improved to close the yield gap in the ENB countries. Additionally, cropping patterns
850 need a shift to allocate more area to cereal crops. Irrigation was assumed to expand to the maximum
851 potential with additional 0.5, 0.9, and 1 million ha added to the irrigated lands of Sudan, Egypt,
852 and Ethiopia, respectively. The total number of 14 hydropower dams stated in Table S1.2 were
853 assumed to be implemented, and importantly, the maximum improvement of irrigation efficiency
854 to reach an idealized value of 90% was assumed to occur in all countries, such that the mean annual
855 Nile flows that arrives at Egypt remains at the same value as in the reference scenario. In addition,
856 Egypt was assumed to utilize its maximum potential of withdrawing 5×10^9 m³/yr from sources
857 other than the Nile.

858

859 **4.5 The Selected WEF Development Plan under Changing Conditions**

860 As discussed in the previous section, the selected development plan (SDP) has good values for all
861 performance measures, when evaluated under the assumption that socio-economic and climate
862 drivers continued/trended as observed in their historical period (i.e., no driver change). However,
863 under the full range of plausible projections for those socio-economic and climate drivers, the
864 performance measures of the ENB would significantly vary.

865 In each country, performance measures of the SDP are worsened under the high socio-economic
866 scenario compared with the case of no driver change, as indicated within the dotted boxes on
867 Figures 10 and 11. This is expected, as the higher population growth rate of 3% would increase
868 the level of competition over river water resources and stress the WEF systems. More per capita
869 municipal water demand, as assumed under this scenario, will increase water withdrawals,
870 however, due to the high population growth, the overall impact will be worsened RWU. The higher
871 population growth combined with higher per capita food demand will increase national food
872 demand, thus, worsen the FG. This scenario leads to higher river withdrawals for municipal supply
873 and less river water is left for hydropower and irrigation, which result in reduced RHP and GM.
874 Contrarily, as indicated by comparing the green and orange points within the dotted boxes on
875 Figures 10 and 11, in each country, the low socio-economic scenario that features mild population

876 growth rate of 1% resulted in less stress on river water resources, and thus, WEF performance
877 measures are improved compared to the case of no driver change.

878 In addition to these changes caused by socio-economic scenarios, the studied climate driver
879 changes resulted in significant impacts on the WEF performance measures of the SDP (Figures 10
880 and 11). Higher mean annual precipitation enhances both blue and green water availability and
881 allows for more withdrawals for different uses, which improves the RWU and boosts food
882 production leading to better FG values. This also increases the flow arriving to the river system,
883 keeping the reservoir elevations at high levels and increasing the turbine water releases, thus,
884 having a compound increasing effect on RHP. This enhanced hydropower and agriculture
885 production leads to significant improvements in the GM of each of the ENB countries. However,
886 the assumed increases in the annual mean temperature by an additional +0.5 °C to +4 °C by the
887 year 2050 will marginally worsen the WEF performance measures. Higher temperatures increase
888 evapotranspiration and reduce blue and green water availability but also increase water demand,
889 which reduces the RWU, FG, RHP, and GM, as shown by Figures 10 and 11. Importantly,
890 temperature increases could lead to heat stress, which may impact vegetation biophysical
891 processes. This was not considered in our model and may cause additional reductions to crop
892 production and GM and increases FG.

893 In the three countries of Ethiopia, Sudan, and South Sudan, FG seems to be more sensitive to
894 precipitation reductions than precipitation increases. This is attributed to the fact that a major part
895 of food production comes from rainfed agriculture, which is dependent on soil water availability
896 (i.e., green water). There is a threshold of the mean annual precipitation increase after which the
897 soil water availability is enhanced to the level that minimizes water stress for crop production (i.e.,
898 soil water availability approaches crop potential evapotranspiration), leading to maximized food
899 production, any higher precipitation will not considerably impact crop production. Notably, the
900 increased precipitation might also reflect increased flooding risks, which may cause damage to
901 vegetations and reduce crop production, however, this was not considered in the model.

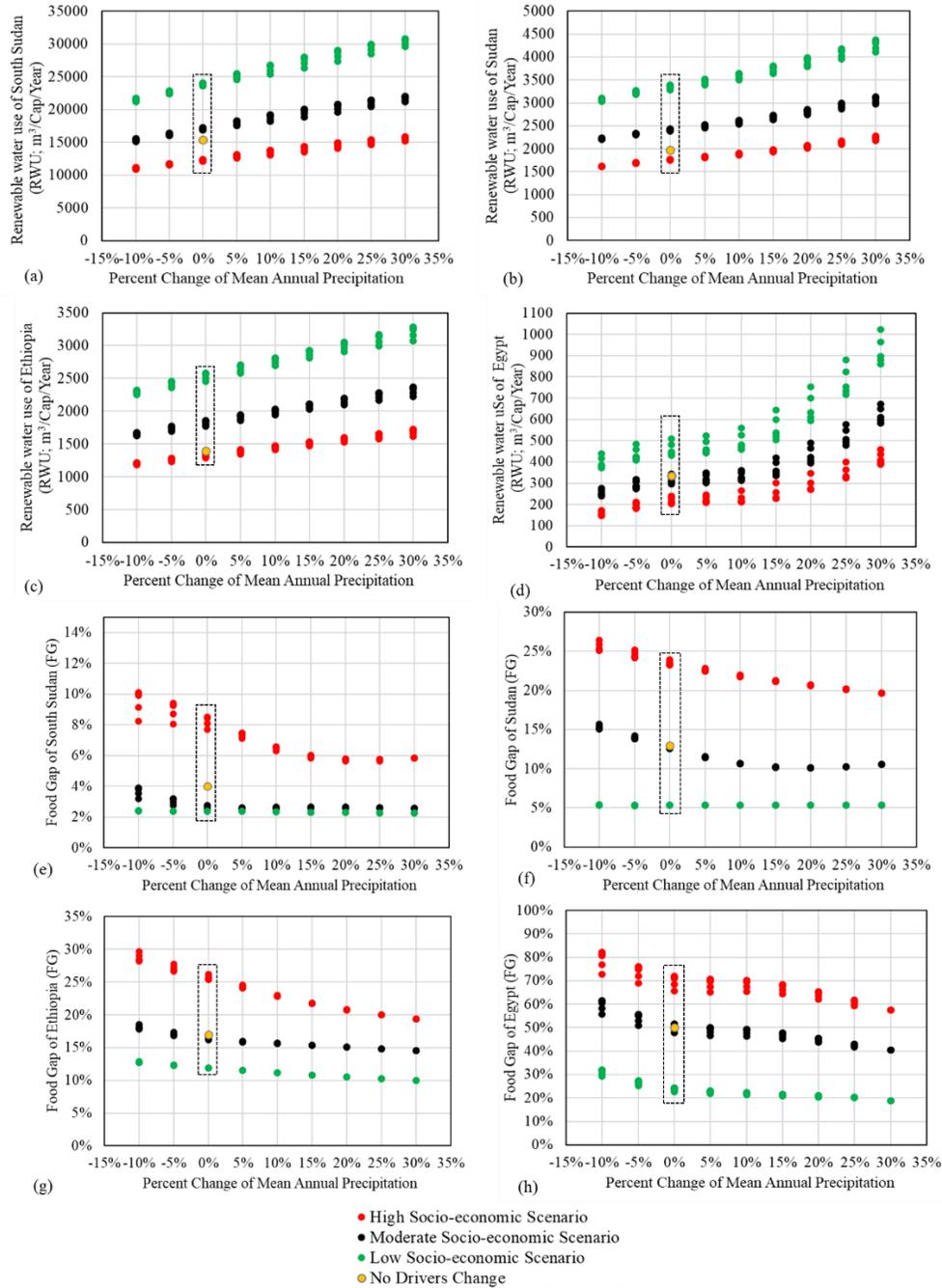
902 Remarkably, under all drivers of change combinations, the RWU of Ethiopia, Sudan, and South
903 Sudan is still relatively good and does not reflect water stress conditions as severe as for Egypt.
904 Under the most extreme combination of driver change, i.e. the highest population growth of 3%,
905 the largest reduction to mean annual precipitation of -10%, and the highest increase in annual mean

906 temperature of +4 °C, the RWU would be 1,180, 1,614, and 10,886 m³/cap/yr, for Ethiopia, Sudan,
907 and South Sudan, respectively, which is 7 to 72 times Egypt's value of 150 m³/cap/yr, as Figures
908 10 a, b, c, and d show.

909 Population growth rate is a major driver for improving the region's food conditions. Under the
910 lowest growth rate of 1%, the food gap would significantly improve, values as low as 20%, 9%,
911 5%, and 2% could be reached in Egypt, Ethiopia, Sudan, and South Sudan, respectively.
912 Importantly, due to the large agricultural area cultivated under the SDP, these low values remained
913 nearly unchanged under the full range of considered climate changes (i.e., green points on Figures
914 10 e, f, g, and h).

915 Importantly, the impacts of socio-economic and climate driver changes on the WEF performance
916 measures are not constrained by country boundaries. Driver changes in the upstream countries of
917 the ENB that impact the shared water resources of the Nile will cause extended impacts to the
918 downstream countries. This is most obvious for Egypt, being the most downstream country with
919 hyper-arid climate and high dependency on the Nile as the major source of all water uses. Figure
920 S2.5 shows the combined impacts of driver changes in the upstream on the Nile flow that arrive at
921 Egypt. These impacted Nile flow values combined with the internal driver changes of Egypt
922 dictated the WEF performance measures indicated in Figure 10 d and h, and Figure 11 d and h.

923 As Figures 10 and 11 imply, among the four countries of the ENB, Egypt's water, food, and
924 economic conditions are the most sensitive to the considered internal and external driver changes.
925 Even if the WEF development plans of the upstream countries are optimized, decision-makers
926 should anticipate the fact that the outcomes of Egyptian WEF planning decisions would be
927 surrounded by high uncertainty stemming from climate and socio-economic changes in the
928 upstream countries and within Egypt.



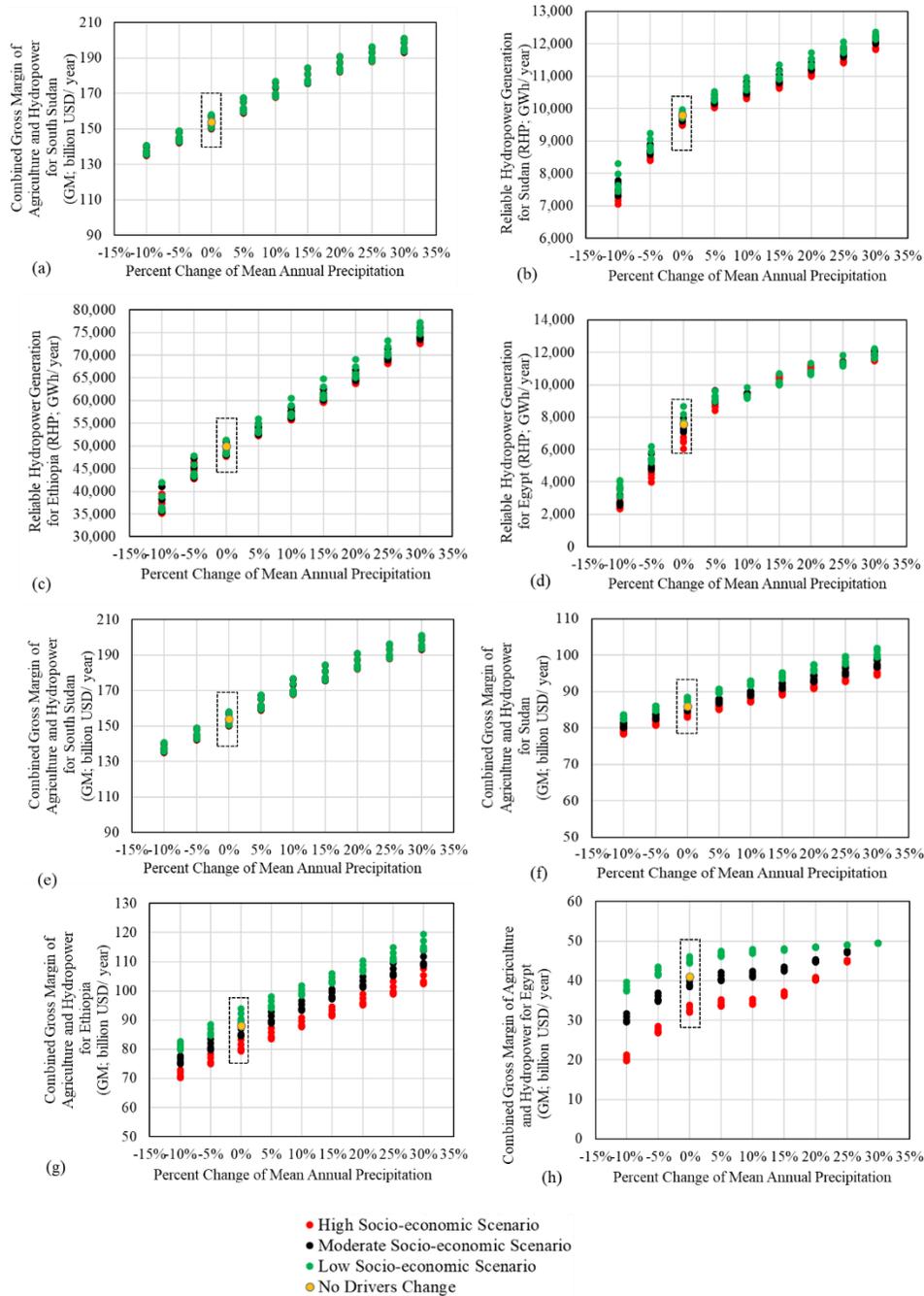
929

930 *Figure 10: scatter plot for WEF nexus performance measures of renewable water use (RWU) for (a) South*
 931 *Sudan, (b) Sudan, (c) Ethiopia, and (d) Egypt; and food gap (FG) for (e) South Sudan, (f) Sudan,*
 932 *(g) Ethiopia, and (h) Egypt. Evaluated for the selected development plan (SDP) under different*
 933 *combinations of driver changes. The horizontal axis indicates the percent change of the mean annual*
 934 *precipitation, the vertical axis indicates the performance measure values. RWU and FG are reported for*
 935 *the year 2050. The orange point on the figures refers to evaluations under no social nor climate drivers*

936 *change, whereas point colors of green, black, and red, refer to one of the three socio-economic scenarios,*
937 *as listed in table S2.1. At a given value for the percent change of mean annual precipitation, the vertical*
938 *variations of the points with the same color are due to the different annual mean temperature changes.*
939 *Points surrounded by a dotted box represent the performance measure values under social drivers change,*
940 *but no mean annual precipitation change.*

941

942



943

944 *Figure 11: scatter plot for the WEF nexus performance measures of reliable hydropower generation (RHP)*
 945 *for (a) South Sudan, (b) Sudan, (c) Ethiopia, and (d) Egypt; and combined gross margin of agriculture and*
 946 *hydropower (GM) for (e) South Sudan, (f) Sudan, (g) Ethiopia, and (h) Egypt. Evaluated for the selected*
 947 *development plan (SDP) under different combinations of driver changes. The horizontal axis indicates the*
 948 *percent change of the mean annual precipitation, the vertical axis indicates the performance measure*
 949 *values. RHP estimation considers a summary measure (i.e., 80% exceedance probability) for the whole*
 950 *period between 2016 and 2050, while GM is reported for the year 2050. The orange point on the figures*

951 *refers to evaluations under no social nor climate drivers change, whereas point colors of green, black, and*
952 *red, refer to one of the three socio-economic scenarios, as listed in table S2.1. At a given value for the*
953 *percent change of mean annual precipitation, the vertical variations of the points with the same color are*
954 *due to the different annual mean temperature changes. Points surrounded by a dotted box represent the*
955 *performance measure values under social drivers change, but no mean annual precipitation change.*

956

957 **5 Discussion of Limitations and Uncertainties**

958 In this study, we explored the WEF nexus of the ENB countries under a wide range of plausible
959 changes of socio-economic and climate drivers. The mean annual precipitation of the region was
960 the driver that impacted the WEF nexus performance the most. However, there are specific climatic
961 conditions that could critically stress the WEF nexus and were not explicitly considered in this
962 study. Importantly, drought has severely impacted water and food systems of the ENB countries
963 in the past and will likely reoccur in the future (Siam and Eltahir, 2017). Notably, under the SDP,
964 discussed in this study, droughts are expected to cause less severe impacts on WEF performance
965 measures compared to the case of no development (i.e., reference scenario). This is mainly due to
966 the additional storage capacity of the planned reservoirs that would be added to the river system
967 of the ENB and expected to act as a buffer that reduces the negative consequences of droughts
968 (Wheeler et al., 2020; and Siam and Eltahir, 2017), subject to a basin agreement for reservoir filling
969 and operation to ensure equitable benefit sharing. However, while this might benefit irrigated
970 agriculture, rainfed agriculture, which is the major food production sector of the ENB, might not
971 benefit from this increased storage and might be left susceptible to risks from climate variability.
972 In such case, the huge benefits from expanding rainfed agriculture, as explored in this study, might
973 be significantly reduced due to droughts. Accordingly, there is a need for explicit consideration
974 of drought scenarios to quantify how drought characteristic changes might impact the WEF
975 conditions, and specifically impact the rainfed agriculture, which we recommend for future
976 research. A further impact of climate change that was not considered in this study is climate
977 change-induced sea level rise, which will possibly submerge portions of the delta region in Egypt
978 (Hereher, 2010), leading to risks of losing fertile land and expanding the food gap values estimated
979 for Egypt.

980 For all considered development plans, it was assumed that the reservoirs added to the river system
981 were filled to the full supply level at the beginning of future simulation period. This allowed for
982 the exploration of the long-term impacts of development plans after reservoirs are added to the
983 system and become operational but does not investigate the WEF nexus conditions during the
984 filling period of the studied reservoirs. However, this has been extensively discussed for the case
985 of GERD, where relatively longer periods of filling (i.e., 7 years or more) were found to cause
986 significantly less impacts on the downstream countries, compared to shorter filling periods (i.e., 2-
987 6 years; Heggy et al., 2021; Elsayed et al., 2020; and Wheeler et al., 2020). Other than the GERD,
988 there are 12 other dams, with a total storage capacity of $148 \times 10^9 \text{ m}^3$ that have been considered in
989 this study, to be built on the Nile, which is a huge storage compared to the annual flow of the Nile.
990 When more of those reservoirs are filled concurrently and in shorter filling periods, sharp
991 reductions of shared river flows are likely to occur, and hence, severe impacts on the WEF
992 conditions would happen. Those reservoirs will thus require to be filled in a staged form and will
993 likely require long time. It is important to study and assess the impacts of different scenarios of
994 reservoir filling on the WEF performance measures of the ENB countries. Moreover, it is
995 important to put the findings of such assessment in the context of the feasibility of adding such
996 huge storage to the river system, which we recommend for future work.

997 Additionally, reservoir operation rules were assumed fixed for all the studied development plans
998 and under all social and climate driver changes, which is a reasonable assumption in accordance
999 with the objective of this study, and for the evaluation of the long-term values of the WEF nexus
1000 performance. However, reservoir operation rules are important decision variables that have been
1001 widely discussed for the case of the GERD (Basheer et al., 2018, Wheeler et al., 2016; and Wheeler
1002 et al., 2018). Ethiopian operational decisions of the GERD, which has a huge storage capacity,
1003 would affect the seasonality, magnitude, and timing of the Blue Nile flow that arrives to Sudan,
1004 which has a few reservoirs with small storage capacities. Sudanese operational concerns about the
1005 GERD release rates, which might be either too high and exceed the capacities of the small
1006 Sudanese dams with risks of dam overtopping and failures or be too low at critical times of water
1007 withdrawal with risks of water shortages need to be considered. Egypt's operational concerns are
1008 related to how the dam is operated under severe and prolonged droughts, as it can either amplify
1009 or dampen the drought impacts on Egypt. The GERD's, and possibly other planned Ethiopian
1010 dams', operational needs for Egypt and Sudan conflict with the operational needs of Ethiopia (i.e.,

1011 maximize hydropower), thus, operational trade-offs exist. Ethiopia has plans to build up to 15
1012 dams, of which 12 are on the Nile tributaries, with a total storage capacity of $148 \times 10^9 \text{ m}^3$, which
1013 provides more control on the natural flow pattern, and in certain cases could result in conflicts with
1014 Egypt's and Sudan's operational needs. The operation of these reservoirs becomes a more critical
1015 variable and needs to be explored in future studies.

1016 Due to limited data availability, the water resource system of the ENB countries was not fully
1017 represented in this study, as we considered only seven (Figure 1) out of the 12 rivers that originate
1018 in Ethiopia. However, the considered rivers' flows represent 95% of the flow of the 12 rivers.
1019 Moreover, for the same reasons, freshwater lakes and groundwater availability and usages were
1020 not considered. The inclusion of these ignored water resources in the analysis might marginally
1021 improve the Ethiopian WEF performance measures.

1022 The energy production sector of the ENB countries was not fully represented in the model used in
1023 this study, only hydropower was considered. However, there are other sources of energy that
1024 currently exist and/or could be developed to produce more energy in the future. Relying on those
1025 other sources could result in additional trade-offs or synergies between the WEF sectors in one or
1026 more countries. For instance, expanding thermal energy generation as a major energy production
1027 source could result in additional water withdrawal from the river system for cooling purposes,
1028 which might limit water availability and result in additional trade-offs within the WEF nexus.
1029 Another example is expanding biofuel energy production, which will compete with the food
1030 production sector over water and land utilization. A possible improvement to the work presented
1031 in this study would be to consider the full energy production system (e.g., fossil fuel, thermal
1032 electricity stations, biofuels, solar system, wind turbines, etc.) and how this complete energy sector
1033 interacts with the water and food sectors of the ENB region.

1034 Under the studied development plans, the full potential of rainfed agriculture area in the ENB
1035 countries was assumed to be utilized before 2050, although this may be unrealistic as it would
1036 require large investments, which may reduce the short-term economic gains of those expansions.
1037 A detailed cost benefit analysis might be required to incorporate the capital costs required for such
1038 expansions and to evaluate net economic returns by 2050. The same requirement applies for the
1039 studied improvements of the irrigation and the hydropower sectors (Cervigni et al., 2015).

1040 Despite all the limitations stated above, this study was able to determine and quantify the trade-
1041 offs and the possible future pathways of the WEF development planning process for the ENB
1042 countries. Although there are some conflicting pathways, we introduced a thematic pathway of
1043 development, which showed good WEF nexus performance for all ENB countries. Moreover, the
1044 study of development plans under a wide range of driver changes revealed the high sensitivity of
1045 the WEF system to these changes. Accordingly, future WEF planning approaches may need to not
1046 only consider such thematic pathways of development, but also consider development plans that
1047 could be robust and perform well under wide driver changes (Abdelkader and Elshorbagy, 2021).
1048 The WEFNAF framework introduced in this study allowed us to generate and assess WEF plans,
1049 but more importantly, this framework includes a rich database of thousands of plans that can be
1050 assessed by policymakers and used for any future WEF negotiations among the ENB countries.

1051 Although each of the ENB countries has a food gap, some countries still have considerable
1052 production surplus in one or more crops that could be exported. In the formulation of the ENB
1053 WEF model, it was assumed that any crop with production surplus was traded with the global
1054 market, with no priority given to food trade among the four countries of the ENB. However, if
1055 such intra-regional trade is prioritized, the food gaps reported in this study could reach much lower
1056 values. In the studied development plans, Sudan and South Sudan had the largest crop surpluses
1057 that could be utilized to reduce Egypt's and Ethiopia's food gaps. For instance, in the year 2050,
1058 under the selected development plan and the reference WEF drivers' values, the food gap was
1059 projected to be 50% and 17% for Egypt and Ethiopia, respectively (Figure 8). Egypt's and
1060 Ethiopia's major crop deficits were in cereal crops. Egypt also had a considerable deficit in sugar
1061 crops. These deficits can be filled by the surplus of the same crops that are produced in Sudan and
1062 South Sudan, resulting in much lower food gap values of 10% and 5% for Egypt and Ethiopia,
1063 respectively. Moreover, if this intra-region trade prioritization was combined with a regional
1064 cropping pattern planning that target diminishing the food gap of the region as a whole, lower food
1065 gap values could have been reached for Egypt and Ethiopia, while Sudan and South Sudan would
1066 completely close their food gaps.

1067

1068 **6 Conclusions**

1069 A modeling framework that simulates the water resources demand and supply, food production,
1070 and hydropower generation of the Eastern Nile Basin (ENB) countries was introduced. The
1071 framework was validated for a historical period, then used to generate a wide range of plausible
1072 future water, energy, and food (WEF) development plans up to 2050. Results indicated that
1073 increased water withdrawals upstream (i.e., Ethiopia, Sudan, and South Sudan) would reduce Nile
1074 water arriving at Egypt, and due to Egypt's high dependency on the Nile River, this will result in
1075 exacerbating Egypt's water scarcity problem, widening its food gap, and reducing its economic
1076 benefit from agriculture. Accordingly, a thematic WEF development pathway that aims to reduce
1077 this major trade-off among the region's countries was identified.

1078 In this pathway, the neglected potential of rainfed agriculture sector was considered as a critical
1079 component for future development and should be prioritized over irrigation to enhance food
1080 production and improve the economy without stressing the shared water resources of the Nile.
1081 Accordingly, more land areas were proposed to be utilized for rainfed agriculture, but more
1082 importantly, the reliance on technology would be instrumental as significant improvements in crop
1083 yields will be necessary to boost food production and enhance the economy. Moreover, as the
1084 upstream countries do not have the physical water scarcity problem of Egypt, it is proposed that
1085 they can limit their Nile water resource withdrawals to help Egypt minimize its water scarcity. To
1086 this end, upstream irrigation land expansion could be minimized or pursued with a commensurate
1087 irrigation efficiency enhancement, such that the total upstream withdrawals from the Nile do not
1088 significantly change from the existing conditions. Building new hydropower dams in the upstream
1089 countries would significantly increase the energy production, but importantly, coordination would
1090 be needed to address the downstream operational concerns.

1091 However, the analysis of such pathway under social and climate drivers' changes revealed the high
1092 sensitivity of the WEF development outcomes of the ENB countries to future changes in the
1093 upstream mean annual precipitation, especially for Egypt, which would be the largest sufferer with
1094 increased water scarcity. The compound changes of some major socio-economic drivers, like
1095 population growth rates, per capita municipal water demands, and per capita nutritional energy
1096 demands were found to significantly impact WEF nexus conditions. Such impacts are not limited
1097 to the country where those socio-economic changes originate but often extends beyond the

1098 country's boundaries to impact other countries in the basin. Therefore, these drivers could be
1099 considered as key tools to face climate change impacts on WEF nexus. Under low population
1100 growth rates, moderate per capita municipal water demands, and moderate per capita nutritional
1101 energy demands, the climate change impacts were found to be much less severe.

1102 The current WEF development path in the Eastern Nile Basin is characterized by unilateralism and
1103 claims of sovereignty in utilizing the shared water resources, and political tension is on the rise
1104 among the region's countries (Helal and Bekhit, 2023). In this study, we introduced an alternate
1105 development pathway (i.e., thematic pathway) that demonstrates that all ENB countries can
1106 achieve significantly improved WEF conditions with minimal trade-offs and conflicts. This
1107 represents a great opportunity for cooperation and coordinated development that could create long-
1108 lasting political stability in the region. Cooperation might include knowledge sharing and directing
1109 investments to achieve technological advancements to improve crop yields and irrigation
1110 efficiencies. Another important aspect is to reach agreements that guarantee consensual dam
1111 building, high coordination and cooperation on dam operation, and information sharing among the
1112 ENB countries to allow for managing the consequences of social and climatic driver changes in
1113 the region.

1114 **7 Data Availability Statement**

1115 The software used in the WEFNAF framework are SWAT [ArcSWAT Version 2012.10.4.21] for
1116 the hydrological model and Stella Architect [Version 2.0.3] to build the WEF nexus model, which
1117 are available from <https://swat.tamu.edu/> and <https://www.iseesystems.com> , respectively.
1118 CHIRPS precipitation data set are available in Funk et al. (2015). ORH Temperature data can be
1119 downloaded freely from the Terrestrial Hydrology Research Group, Princeton University
1120 (<http://hydrology.princeton.edu/>). The SRTM data can be downloaded from <https://www.usgs.gov/> .
1121 Soil data can be downloaded from International Soil Reference and Information Centre (ISRIC, 2012).
1122 Land Cover data are available from the European Space Agency (ESA, 2010). Spatial data for soil
1123 available water capacity downloaded from https://daac.ornl.gov/cgi-bin/dsvviewer.pl?ds_id=545 .
1124 Spatial distribution of crop areas is estimated based on Portmann et al., (2010). Crop yields, food
1125 demand, production losses, food prices, and production cost data were compiled from FAO (2021).

1126

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